# ARIZONA HEALTH CARE COST CONTAINMENT SYSTEM

# OVERVIEW

October 1, 2004
Through
September 30, 2005

Director: Anthony D. Rodgers



### **AHCCCS MISSION**

REACHING ACROSS ARIZONA TO PROVIDE COMPREHENSIVE, QUALITY HEALTH CARE FOR THOSE IN NEED

### **AHCCCS VISION**

SHAPING TOMORROW'S MANAGED
HEALTHCARE...FROM TODAY'S EXPERIENCE,
QUALITY AND INNOVATION

### **AHCCCS VALUES**

PASSION, COMMUNITY, QUALITY, RESPECT, ACCOUNTABILITY, INNOVATION, TEAMWORK, LEADERSHIP

### **AHCCCS CREDO**

**OUR FIRST CARE IS YOUR HEALTH CARE** 

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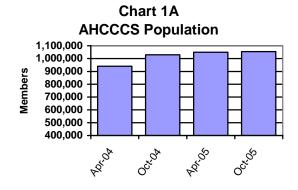
### CHAPTER 1 OVERVIEW OF AHCCCS

The Arizona Health Care Cost Containment System (AHCCCS) is Arizona's Medicaid program. As of October 1, 2005, AHCCCS was providing health care coverage to over 1,055,000 members.

AHCCCS has operated under an 1115 Research and Demonstration Waiver since 1982 when the

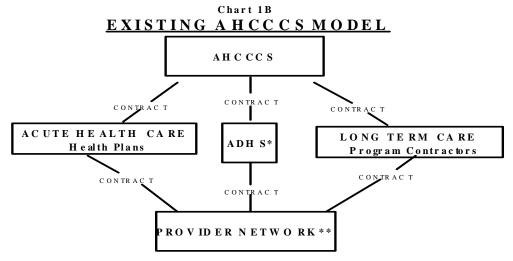
original waiver was granted by the Centers for Medicare and Medicaid Services (CMS). During that period, a number of waiver extensions have been approved by CMS. AHCCCS currently has a five-year extension that will expire on September 30, 2006. AHCCCS will seek an extension of the waiver with CMS.

AHCCCS was created to defray the cost of indigent health care. Prior to 1982, Arizona was the only state in the nation that had declined federal Medicaid funds for low-income women, children, aged, blind, and the disabled. Rather than accepting federal



funds for health care, the state retained a disjointed system of indigent health care provided by individual counties as they saw fit and could afford. In 1980, the counties turned to the Arizona Legislature for help. The Legislature responded and passed legislation in 1981 that created the Arizona Health Care Cost Containment System (AHCCCS). On October 1, 1982, AHCCCS became the first statewide Medicaid managed care system in the nation.

AHCCCS was created as a partnership between the state and private and public managed care Health Plans that mainstreamed Medicaid recipients into private physician offices. This arrangement opened up the private physician network to Medicaid recipients and allowed AHCCCS members to choose a Health Plan and a primary care provider. The plan and provider acted as gatekeepers managing all aspects of medical care for a member. AHCCCS Health Plans are paid an upfront, or prospective, monthly capitation amount for each member enrolled with the Health Plan. This capitation concept, although new to Medicaid in 1982, was patterned on the way many consumers paid for private health care insurance. Health Plans engage in a competitive bid process and receive regulatory oversight by the AHCCCS administration including operational and financial reviews of the Health Plans and contract monitoring to ensure quality of care.



Beh av ioral Health services for acute care members are provided through the ADHS contract by Region all Beh av ioral Health Authorities. Program Contractors provide behavioral health services for ALTCS members. Almost all Health Plans and Program Contractors provided ental services fee-for-service.

The program began on October 1, 1982, 11 months after the legislation was approved. The state contracted with a private administrator, McAuto Systems Group, Inc., who was unable to establish a provider network, provide adequate regulatory oversight, develop a uniform accounting system, or maintain a computer system capable of supporting a managed care model. Reimbursement was inadequate and many providers left the system. The turnaround began slowly in 1984 after the state ended the contract with McAuto and Governor Babbitt created a cabinet-level agency reporting directly to him.

From the beginning, AHCCCS has operated under an 1115 Research and Demonstration waiver granted by the Department of Health and Human Services. Under that waiver, the state can operate a statewide, managed care system and require all enollees to enroll in a contracted Health Plan. After AHCCCS stabilized, the Arizona Legislature added long term care benefits through the Arizona Long Term Care System (ALTCS). The ALTCS program has been touted as a model for the nation mainly for its reliance on community based placements and support services in lieu of institutional care for the elderly, physically disabled and developmentally disabled populations. Unique among the states, ALTCS bundles all long term care services into a package (acute, behavioral health, case management, home and community-based services and institutional care) that is coordinated by various Program Contractors under contract with AHCCCS in all counties in the state. Like the acute care program, AHCCCS reimburses Program Contractors with a capitation payment for each enrolled member.

AHCCCS has undergone many changes since 1990. In 1991, the first managed care computer system in the nation was brought on-line after several years of intense effort. In addition to the major system changes, AHCCCS has implemented many new programs and initiatives.

In 1995, AHCCCS completed a five-year phase-in of behavioral health care services for the Medicaid program. In contrast to the long-term care program, behavioral health services for the acute care population are carved-out and delivered through an Intergovernmental Agreement between AHCCCS and the Arizona Department of Health Services (ADHS). ADHS contracts with Regional Behavioral Health Authorities (RBHAs) and Tribal RBHAs to deliver behavioral health services to members.

In 1995, AHCCCS launched a major quality improvement initiative designed to test new ways to measure quality of care in a managed care environment.

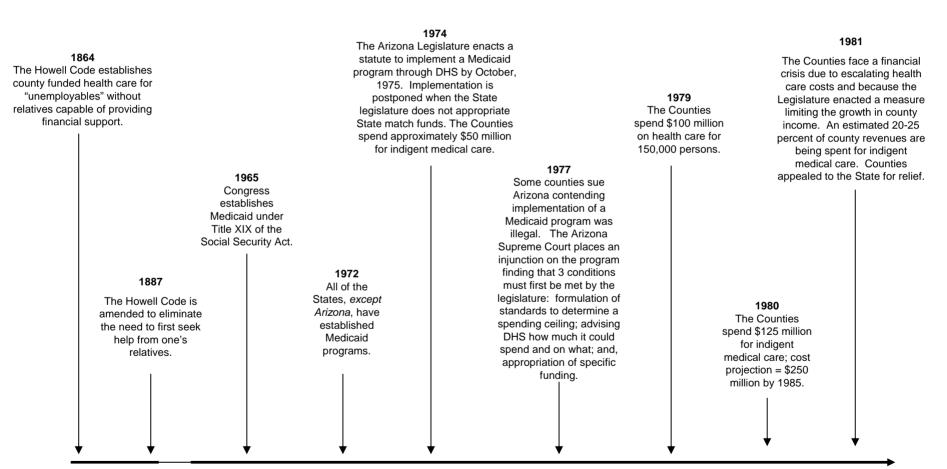
In 1998, AHCCCS implemented the State Children's Health Insurance Program (KidsCare) with 75 percent federal funding for uninsured children.

In November 2000, Arizona voters approved Proposition 204, which expanded income limits to 100 percent of the Federal Poverty Level (FPL) and added over 88,000 new people to the AHCCCS rolls in 18 months.

In January of 2003, parents of KidsCare and Medicaid enrolled children with incomes between 100 percent and 200 percent FPL became eligible under a HIFA II waiver.

AHCCCS has evolved into a mature and well-respected health care system. Many independent studies have praised the program. In fact, in 2002, the Nelson A. Rockefeller Institute of Government called AHCCCS a "smashing success" and cited Arizona as the "gold standard" for the nation as a model purchaser of health care services. In 2002, the Auditor General also commented that AHCCCS "has been able to effectively manage member growth." Also in 2002, of ten states studied, "only Arizona has met the standards required for prudent purchasing of Medicaid Managed Care" (Center for Health Care Strategies 2002). According to the Lewin Group, in 2003, pharmacy costs in the AHCCCS Medicaid program were found to be the lowest nationally. Most recently in 2005, the Health Subcommittee of the U.S. House Energy and Commerce Committee looked to Arizona as it considered its plan to reform Medicaid, and the Medicaid Commission, appointed by the Bush Administration, invited AHCCCS to present as a leader in best-practices.

# Health Care in Arizona before AHCCCS





On November 18. Governor Bruce Babbitt signed into law Senate Bill 1001, which establishes AHCCCS as a program within DHS. AHCCCS is authorized to deliver prepaid capitated health care statewide to Title XIX eligible persons and Statefunded indigent persons.

AHCCCS operates as a prepaid, capitated managed care demonstration project under Medicaid

Three year demonstration waiver is approved by the Centers for Medicare and Medicaid Services (CMS) enabling the implementation of the AHCCCS acute care program on

#### 1982

In May, DHS contracts with McDonnell **Douglas Automation** System Group, Inc. (McAuto) to administer the AHCCCS program.

#### 1982

October 1, 1982.

#### 1984

AHCCCS becomes an independent State agency (previously a Division of the Department of Health Services).

#### 1984

Arizona terminates the McAuto contract and takes over the administration of AHCCCS on March 16.

#### 1987

Waiver request includes proposal for Arizona Long Term Care System (ALTCS). ALTCS proposal is approved by CMS which also approves demonstration waiver for an additional year.

#### 1988

ALTCS program implemented on December 19, 1988 for the developmentally disabled and January 1, 1989 for the elderly or physically disabled.

#### 1988

Beginning January 1, 1988, small employers in four counties are allowed to purchase medical coverage for their employees from AHCCCS Health Plans through Healthcare Group.AHCCCS receives CMS approval of waiver through September 30, 1993 (5 years).

#### 1989

A survey commissioned by the Flinn Foundation showed that the overwhelming majority of AHCCCS members were completely satisfied with the program and that only 5 percent of members were dissatisfied with the care they received.

1981 1989

1985

**AHCCCS** 

demonstration

waiver extended

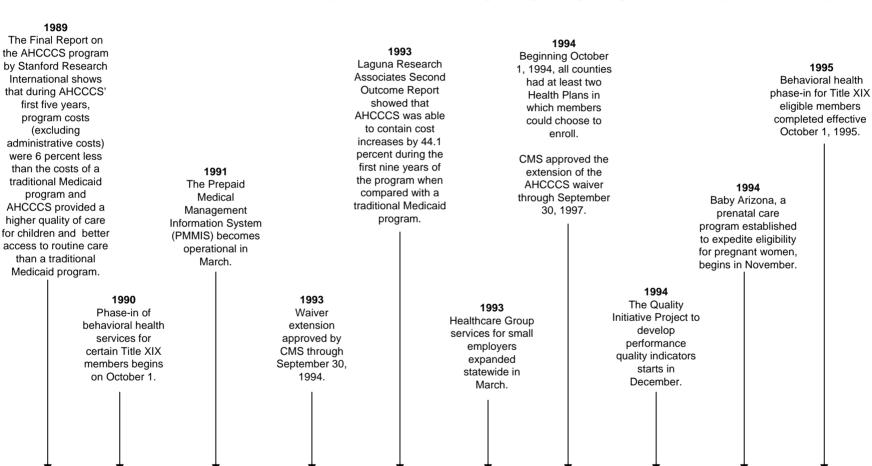
by CMS for two

additional years

through

September 30,

1987.



#### 1995

A GAO Report cited AHCCCS for its success in containing costs, and providing access to mainstream medical care.

#### 1995

With the support of CMS, AHCCCS begins a major Quality Improvement Initiative. The Initiative was designed to use encounter data to test new concepts of quality of care based on many of the measurements from QARI and the HEDIS 2.0, 2.5 and 3.0 Reports.

#### 1997

The first statewide survey of AHCCCS acute care members was conducted in 1996 by the Arizona State University. The overall survey results, which are based on interviews with over 14,000 members, are very favorable to the AHCCCS program, with at least three-fourths of the respondents giving a rating of "good" or "very good" in response to the six questions which rated the overall quality of AHCCCS Health Plans.

#### 1997

AHCCCS' first national conference on managed care, "AHCCCS: Arizona's Medicaid Managed Care Experience" was held November 2-4, 1997 in Scottsdale, Arizona. The conference was a huge success, with more than 325 attendees from across the United States.

#### 1995

A special report on AHCCCS using data from a Flinn Foundation study concludes that AHCCCS has shown increased use of private-sector physicians, clinics and hospitals and consistently high levels of satisfaction.

#### 1996

Laguna Research Associates, in their Final Report, finds that their evaluations of the program indicate success in delivering services statewide to Medicaid eligibles in all eligibility groups and that the cumulative total cost savings estimated for the program was nearly \$500 million as of 1993. Trending these savings through September 30, 1997, the cumulative savings are almost \$1 billion.

#### 1997

In May 1997, AHCCCS submitted an amendment to the 1115 Demonstration Waiver to CMS which proposes to offer Medicaid eligibility to adults and children with income up to 100 percent of the federal poverty level. The amendment was the result of a ballot measure which was overwhelmingly approved by Arizona voters in November 1996

#### 1998

The state-funded Premium Sharing Program was implemented as a three year pilot in four Arizona counties on February 1. The program provides health care, based on a sliding scale monthly premium, to uninsured persons who do not qualify for Medicaid or the statefunded AHCCCS program. The program also provides coverage to chronically ill persons who are unable to obtain health insurance through the usual sources.

The Hawaii Arizona

PMMIS Alliance (HAPA)

project began. The

project is a collaboration

by the Medicaid agencies

in Hawaii and Arizona to

modify Arizona's

information system to

support the Hawaii QEST

program. First phase

completed December

2000.

#### 1998

In the BBA of 1997, the federal government established separate funding under Title XXI for states to create program's for uninsured children under the age of 19. Arizona implemented its version of a State Children's Health Insurance Program ("KidsCare") on November 1, 1998. During the first year, children under 150 percent of the federal poverty level (FPL) will be covered.

#### 1999

AHCCCS began a pilot program using a universal paper application October 1. On October 1, 1999, the income eligibility level was raised to 200 percent of FPL as a result of state legislation passed in the 1999 session. Premiums are required for persons who have an FPL above 150 percent of FPL.

1999

In February 1999, CMS

extended the waiver until the

end of September 1999 and

approved an increase on the

HCBS cap to 50 percent.

#### 2000

The Maricopa County ALTCS competitive RFP is released on February 25th. The objective is to provide more than 9,600 elderly or physically disabled ALTCS members in Maricopa County with a choice of contractors for the first time. Contracts were awarded to three Program Contractors in June 2000.

#### 2000

In July 2000, CMS approved a 3-year waiver extension for the period from October 1, 1999 through September 30, 2002 and removed the HCBS cap on the ALTCS program.

#### 2002

In January 2002, AHCCCS launched the Breast and Cervical Cancer Treatment program for women who are screened and diagnosed as needing treatment by the Arizona Department of Health Services Well Women Healthcheck program.

#### 2001

In January 2001, CMS approved AHCCCS' request to expand eligibility to 100 percent of the FPL for the acute care program and waive the requirement to prior quarter coverage to new enrollees in both the acute and ALTCS programs.

In December, CMS extended AHCCCS 1115 waiver authority through September 30, 2006.

#### 2003 2004 On January 1, 2003 On July 1, 2004, 2004 eligibility for parents of AHCCCS began Maricopa county long term care SCHIP children with reimbursing outpatient program contracts were household income up hospital services using extended to September 30, to 200% FPL was a hospital-specific 2006, to allow the alignment of established. cost-to-charge ratio in all long-term care program 2003 2005 an effort to control contractors bid cycle across the **AHCCCS Customer Eligibility** Implementation of the AZ 211 hospital charges. state. System (ACE), the new eligibility website for health and human system for ALTCS, began to be services information and web rolled out in 2003. ACE is an links interactive interviewing system.

2005

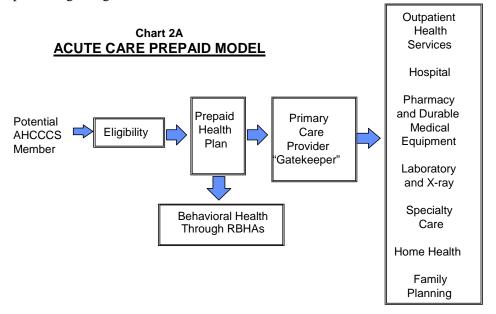
2004

### CHAPTER 2 ACUTE CARE PROGRAM

he AHCCCS acute care program is a statewide, managed care system which delivers acute care services through eight prepaid, capitated Health Plans. As of October 1, 2005, AHCCCS' Health Plans were delivering managed care to 851,380 Medicaid members. The Title XXI program, KidsCare, is covered in Chapter 4. The Healthcare Group is covered separately at the end of this chapter.

Chart 2A depicts the acute care prepaid model. Access to care has been a major goal of AHCCCS since the program began in 1982. In May 2003, AHCCCS awarded acute care contracts to eight contractors for a three-year period beginning October 1, 2003. Most acute care contracts are awarded

by Geographic Service Area (GSA), of which there are seven. **AHCCCS** addition, awards contracts on a non-competitive basis to the Comprehensive Medical and Dental Program, a Managed Care Organization for children in foster care, Children's and the Rehabilitative Services Administration. program administered by the ADHS office for Children with Special health care needs (OCSHCN).



The mainstreaming of members into the private physician sector is the direct result of a working partnership between AHCCCS and its contracted Health Plans. Mainstreaming members is a critical element in the success of the acute care program. The AHCCCS network also includes Federally Qualified Health Centers (FQHC) which further expand access to health care in medically underserved areas.

Eligibility for the AHCCCS acute care program is based on federal requirements, Arizona Revised Statutes (<a href="http://www.azleg.state.az.us/ArizonaRevisedStatutes.asp">http://www.azleg.state.az.us/ArizonaRevisedStatutes.asp</a>) and Arizona Administrative Code (<a href="http://www.azsos.gov/public\_services/Table\_of\_Contents.htm">http://www.azsos.gov/public\_services/Table\_of\_Contents.htm</a>). Appendix I displays the current AHCCCS eligibility requirements for all major eligibility groups.

#### **ELIGIBILITY**

Medicaid Groups

As of September 30, 2005, AHCCCS covered the following groups of people under the Medicaid Program:

- Families and children described in Section 1931 of the Social Security Act
- Individuals or couples without dependent children with income at or below 100 percent FPL
- Individuals or families who incur sufficient medical expenses that, when deducted from their income, reduces their income to under 40 percent of the FPL
- Pregnant women with income at or below 133 percent FPL

- Children under age one with family income at or below 140 percent FPL
- Children ages 1 thru 5 whose family income is at or below 133 percent FPL
- Children ages 6 thru 18 whose family income is at or below 100 percent FPL
- Children who are eligible for Title IV-E Foster Care or Adoption Subsidy
- Newborns of mothers who were receiving Medicaid when the children were born
- Individuals who are aged, blind or disabled with income at or below 100 percent FPL
- Persons under age 21 who were in foster care on their 18<sup>th</sup> birthday
- Persons who meet the requirements of one of the categorically-linked Medicaid programs.
   Persons who do not meet citizenship or qualified immigrant status receive emergency services only
- Persons eligible for the Medicare Savings Programs (QMB, SLMB, QI 1's)
- Women under age 65, diagnosed as needing treatment for breast or cervical cancer
- Parents of children eligible for Title XIX or XXI with income between 100% and 200% FPL
- Working, disabled persons over age 16 and under age 65 with income below 250% FPL (Freedom to Work)
- Children eligible for Title XXI with income between 100% and 200% FPL

The Arizona Department of Economic Security (DES) processes applications and determines eligibility for most acute categories. The Social Security Administration determines eligibility for SSI-related groups, and AHCCCS determines eligibility for the Medicare Savings Programs, women diagnosed with breast or cervical cancer, Freedom to Work recipients, and parents of children eligible for Title XIX or XXI, as well as Title XXI children. Appendix II displays the enrollment numbers for the various covered groups from 1982 to present.

#### **SERVICES**

Appendix III lists the numerous services provided to AHCCCS members.

#### **Behavioral Health Services**

When the AHCCCS program began in 1982, the State decided to delay the implementation of behavioral health services until the new Medicaid program stabilized. In 1990, AHCCCS began phasing in comprehensive behavioral health services, starting with seriously emotionally disturbed (SED) children under the age of 18 who required residential care. Over the next five years other populations were added, including non-SED children in 1991, adults with serious mental illness (SMI) in 1992 and adults needing general mental health and/or substance abuse services in 1995.

Behavioral health services for all acute care Medicaid and KidsCare eligible persons are administered under contract with the Arizona Department of Health Services (ADHS) who subcontracts with the following four Regional Behavioral Health Authorities (RBHAs) and four tribal RBHAs to provide services:

- Cenpatico Behavioral Health of Arizona serves Yuma, LaPaz, Pinal and Gila counties
- Community Partnership of Southern Arizona (CPSA) serves Pima, Cochise, Graham, Greenlee and Santa Cruz counties;
- Northern Arizona RBHA (NARBHA) serves Mohave, Coconino, Navajo, Yavapai and Apache counties;
- Value Options serves Maricopa County;
- Pascua-Yaqui Tribal RBHA provides services to Pascua-Yaqui tribal members;

- Gila River Tribal RBHA provides services to Gila River tribal members;
- Navajo Nation Tribal RBHA provides services to Navajo Nation tribal members; and
- Colorado River Tribal RBHA provides services to Colorado River tribal members.

Behavioral health services for individuals 18-20 years, who were not seriously mentally ill, were provided through the AHCCCS Health Plans until October 1, 1999. Legislation was passed in 1999 that enabled these AHCCCS members to receive behavioral health services through the RBHAs, the same as other AHCCCS members. On September 30, 2005, there were 81,592 AHCCCS members enrolled with ADHS.

For more detailed information on Behavioral Health Services, please refer to the Behavioral Health Services Guide at:

http://www.ahcccs.state.az.us/Publications/GuidesManuals/BehavioralHealth/index.asp.

#### **Targeted Case Management**

In early 1998, a targeted case management program was implemented for individuals who are developmentally disabled, meet the financial requirements of Title XIX and need case management support, but do not qualify for the long-term care program. Case managers employed by the Department of Economic Security/Division of Developmental Disabilities (DES/DDD) intervene to ensure that the changing needs of the member and family are recognized on a continual basis and that the widest array of appropriate options are presented for meeting those needs.

#### SERVICE DELIVERY

AHCCCS was the first statewide, managed care Medicaid program in the nation to rely solely on contracted Health Plans to deliver acute care services to both Medicaid and state-funded populations. Financing for the program is based on a prepaid capitation approach, with the AHCCCS Health Plans assuming the financial risk for the delivery of services. AHCCCS Health Plans are defined by state statute and are regulated and monitored by AHCCCS based on strict financial and operational standards.

For the contract year beginning October 1, 2003, AHCCCS acute-care contracts were awarded for a three-year period, with two one-year renewal options. In order to secure an AHCCCS contract, prospective contractors responded to a Request For Proposal (RFP) by submitting a bid that included proposed capitation rates for all AHCCCS services. During the contract negotiation process, prospective contractors that responded to the RFP segregated their bids by selected geographic service areas, specifying fixed, per member, per month capitation rates based on member rate codes. Critical elements in the bid evaluation performed by AHCCCS included an assessment of how each prospective contractor would meet all financial and operational requirements, ensure quality in the delivery of services and provide a sufficient provider network to meet provider accessibility requirements. AHCCCS also evaluated each capitation proposal based on capitation rate ranges, which had been actuarially established to determine whether the bid was too high for the actuarial range or too low for the delivery of quality services. Once a Health Plan was awarded a contract, services had to be available and accessible to the enrolled members based on performance standards specified in the contract. Exhibit 2.1 provides information on the Health Plans contracted with AHCCCS as of October 1, 2005. Exhibit 2.2 presents the Health Plans and their total enrollment by county. AHCCCS monitors each Health Plan for compliance with the contract as discussed more fully in Chapter 5.

AHCCCS allows members to choose a Health Plan from those available in the GSA in which the member resides. After choosing a Health Plan, the member must then choose a primary care provider who is affiliated with that Health Plan. Historically, approximately 60 percent of all Medicaid members select a Health Plan. If the member does not select a Health Plan, AHCCCS automatically assigns the person to an available Health Plan in the member's GSA.

All members have an extensive choice of primary care providers since many licensed physicians and practitioners choose to participate in AHCCCS. In the rural areas of the State, the choice is generally more limited due to a general shortage of providers.

The role of the primary care provider is critical to the success of the program since they provide all medical care and arrange referrals for specialty care. There are currently three exceptions:

- Dental services for children do not require authorization from the primary care provider,
- The network for the behavioral health system uses RHBAs for behavioral health services, and
- Women can elect an OB/GYN provider as their primary care provider.

Once members choose, or are assigned to a Health Plan, they are "locked-in" to that Health Plan until their enrollment anniversary date. During the annual enrollment period, members are given a 30-day period in which they can change Health Plans. AHCCCS allows an exception to the lock-in period primarily to provide for medical or family continuity of care. Historically, the number of members electing to change Health Plans has been low. This past year, the number of members who changed Plans during open enrollment averaged about three percent. In 1998, AHCCCS transitioned from the traditional one month open enrollment period, to an annual enrollment choice, which allows members to choose a Health Plan on the anniversary date of their individual enrollment.

Native Americans who utilize acute Medicaid or SCHIP benefits in Arizona have the option to select either utilization of the Indian Health Service (IHS) system or an AHCCCS Health Plan. If the member chooses IHS, all available services are provided through the IHS or a tribal facility on a Fee-For-Service basis (FFS). If a covered service is not available through IHS or if IHS does not have funding to pay for the service, the member may obtain services on a FFS basis through AHCCCS. A member who has chosen IHS may change to an AHCCCS Health Plan at any time. Similarly, a member who has chosen a Health Plan can also utilize IHS services. On October 1, 2005, there were 84,621 Native Americans using IHS as their provider of acute care medical services.

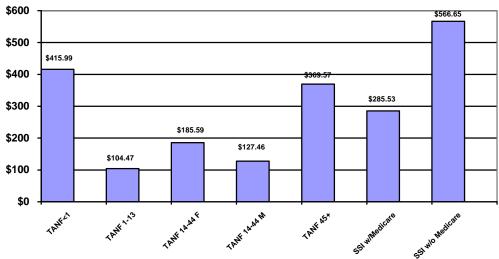
Except for those Native Americans who choose the IHS as their provider or foster children enrolled in the Comprehensive Medical and Dental Plan (CMDP), all members are guaranteed eligibility for an initial five-month continuous period in addition to the month the member was enrolled. This guaranteed enrollment period is important to the member and the Health Plan for two reasons: (1) the member has the security of continuous health care for at least five months; and (2) the Health Plan has an opportunity to stabilize medical conditions and reduce their financial risk for sick members through the assurance of at least five months of capitation payments.

#### **HEALTH CARE CAPITATION**

AHCCCS contracted Health Plans are prospectively paid a fixed monthly capitation, adjusted for various risk factors, such as the age and gender of each member. AHCCCS uses actuaries to develop the rate ranges, not the actual rates, that are the bases for the capitation rates. When a Health Plan submits a bid to participate in the AHCCCS program, it agrees to provide a specified set of services to any individual within the geographic area for the capitation rate established by their contract with AHCCCS. Under this arrangement, Health Plans are at-risk for the services provided to a member since they must absorb the loss if the medical costs for a member exceed the monthly capitation payment made to the Health Plan. Reinsurance, which provides some measure of financial protection against significant medical costs to the Health Plans, is discussed in Chapter 5.

The capitation rates for seven acute care rate groups are provided in Chart 2B. The statewide average capitation rates in Chart 2B do not include FFS, reinsurance or Medicare premiums.

Chart 2B 2005 Statewide Average Capitation Rates

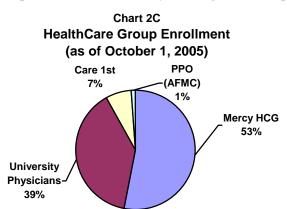


#### PROGRAM FUNDING

AHCCCS is funded by a combination of federal, state, and other funds as reflected in Appendix IV. For all Medicaid members, CMS pays a federal match to the state based on the matching percentage established annually in federal regulation, effective at the beginning of each federal fiscal year. For the federal fiscal year beginning October 1, 2004 through September 30, 2005, the Title XIX\_federal contribution was 67.45 percent. The state contribution was 32.55 percent and was paid with a combination of General Fund monies, a fixed contribution from each county, and tobacco-related dollars. The federal government pays an enhanced match for Title XXI programs, including KidsCare and HIFA parents. For federal fiscal year 2005, the Title XXI federal contribution was 77.22%.

#### **HEALTHCARE GROUP**

In addition to participating in the AHCCCS program, three Health Plans participate in Healthcare Group, which was created by the Legislature to provide an affordable health care option for small



employers. As of October 1, 2005, this organization served approximately 16,624 Arizona employees and their dependents (see Chart 2C). Self-employed individuals or employers with 50 or fewer employees are eligible to purchase health care for themselves, their employees and the employee's dependents through the participating Health Plans. Employers may have a choice of Health Plans depending on the county in which the business is located. Employers will have a choice of benefit levels with varying cost sharing options.

## **Exhibit 2.1 AHCCCS HEALTH PLANS**

(As of October 1, 2005)

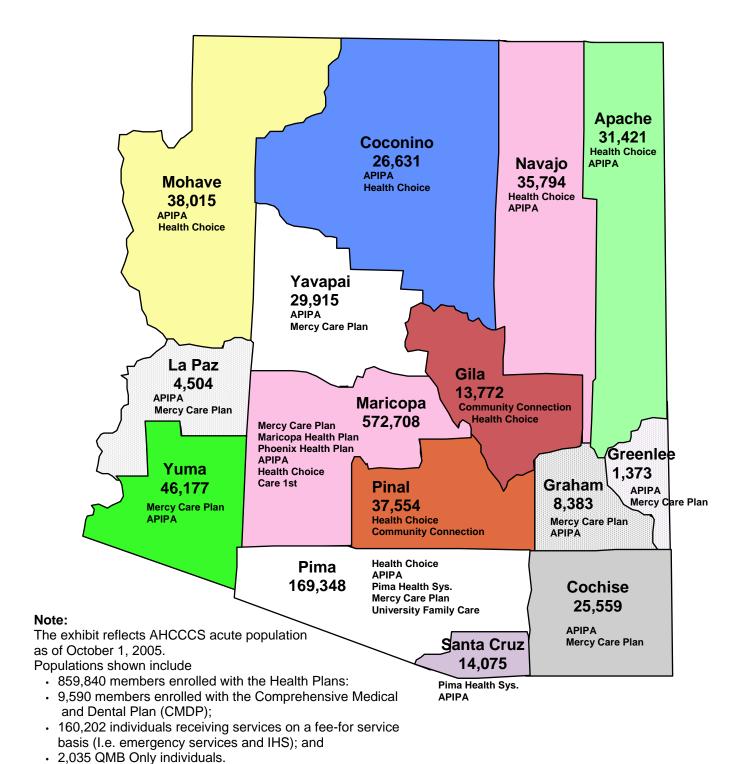
NAME	OWNER/OPERATOR	CORPORATE STRUCTURE	DATE OPERATIONS COMMENCED	COUNTIES OF OPERATION	ENROLL- MENT
Arizona Physicians IPA	Americhoice/UnitedHealth Group	Corporation For profit	10/1/82	Apache, Cochise, Coconino, Graham, Greenlee, LaPaz, Mohave, Maricopa, Navajo, Pima, Santa Cruz, Yavapai, Yuma	283,788
Care 1 <sup>st</sup> Healthplan Arizona	Care 1 <sup>st</sup> Health Plan	Corporation For profit	10/01/03	Maricopa	30,742
Comprehensive Medical and Dental Program	Department of Economic Security, State of AZ	Government Not for profit	10/1/90	Statewide	9,590
Health Choice Arizona	IASIS Healthcare Corporation	Corporation For profit	10/1/90	Apache, Coconino, Gila, Maricopa, Mohave, Navajo, Pima, Pinal	113,589
Maricopa Health Plan*	Maricopa County Special Health Care District	Statutory Special Health Care District Not for profit	10/1/05	Maricopa	35,674
Mercy Care Plan	Catholic Healthcare West Arizona Carondelet Health Care Group (Tucson)	Corporation Not for profit	10/1/83	Cochise, , Graham, Greenlee, La Paz Maricopa, Pima, , Yavapai, Yuma	242,722
Phoenix Health Plan/		Corporation	10/1/83	Gila, Maricopa, Pinal	
Community Connection	Abrazo Healthcare	For profit			96,172
Pima Health Plan	Pima County Government	Government Not for profit	10/1/82	Pima, Santa Cruz	27,586
University Family Care	University Physicians Inc.	Corporation Not for profit	10/1/97	Pima	11,515

#### Note:

Exhibit 2.1 provides information on the health plans contracted with AHCCCS as of October 1, 2005 \*Change in ownership in 2005 which resulted in new Plan ID.

# Exhibit 2.2 AHCCCS and KidsCare Members by County and AHCCCS Health Plans by County

(October 1, 2005)



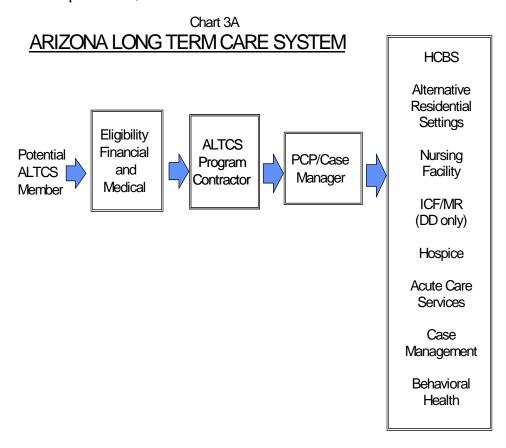
### CHAPTER 3 ARIZONA LONG TERM CARE SYSTEM

In 1987, Arizona passed legislation to establish the Arizona Long Term Care System (ALTCS) for the delivery of long term care services. ALTCS was implemented on December 19, 1988, for the developmentally disabled (DD) population. The long term care program for the elderly or physically disabled (EPD) population was implemented on January 1, 1989. As of October 1, 2005, the ALTCS program served 41,634 members; 17,092 were persons who are DD and 24,542 were persons who are EPD.

ALTCS offers a complete array of acute medical care services, institutional services, behavioral health services, home-and-community-based services (HCBS) and case management services for all eligible persons. A listing of the services and the approved settings is provided in Appendix III.

ALTCS is unique in that all covered services are integrated into a single delivery package, coordinated and managed by the Program Contractors listed in Exhibit 3.1. Program Contractors provide services for ALTCS members in the same way that Health Plans provide acute care services to AHCCCS enrolled members. Until October 1, 2000, only one Program Contractor operated in each county, and members were enrolled with the Program Contractor in their county of residence. On June 1, 2000, AHCCCS awarded contracts to three Contractors to in order to offer choice to elderly and physically disabled ALTCS members residing in Maricopa County. This allowed a choice of ALTCS Program Contractors beginning October 1, 2000. This measure was initiated in 1997 by lawmakers who sought a wider choice of providers for Medicaid members.

Once enrolled, the member has a choice of available primary care providers who coordinate care and act as gatekeepers. Chart 3A displays the main components of the ALTCS program. Exhibit 3.2 shows the Program Contractor for each county and the ALTCS member enrollment for each contractor as of September 30, 2005.

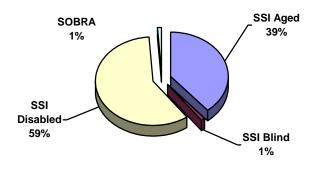


#### **ELIGIBILITY**

#### Financial Eligibility

Individuals must be financially eligible for ALTCS. The Legislature established ALTCS financial eligibility at 300 percent of the Federal Benefit Rate (FBR), which is used by the Social Security

Chart 3B
ALTCS Enrollment by Type
(as of October 1, 2005)



Administration to determine eligibility for Supplemental Security Income (SSI). Effective January 1, 2005, an individual may have up to \$1,737. An eligible individual may have no more than \$2,000 in resources.

Nearly all ALTCS members meet financial eligibility requirements based on the established SSI methodology. A small number of individuals are determined eligible based on SOBRA criteria (see Chart 3B). ALTCS members are required to contribute a share of the cost for their institutional care, which is calculated by taking an individual's income and subtracting certain allowable deductions. Appendix I contains specific ALTCS eligibility criteria.

#### **Medical Eligibility**

Once financial eligibility has been established, a Pre-Admission Screening (PAS) is conducted by a registered nurse or social worker to determine if the individual is at immediate risk of institutionalization in either a nursing facility or an ICF/MR. If deemed necessary, the registered nurse or social worker may refer the case to a physician for a final determination. AHCCCS has developed five standardized PAS instruments: one is used to screen persons who are elderly and/or physically disabled and the others are age-specific for DD.

The PAS instruments use weighted scores to provide information on the functional, medical, nursing, and social needs of an individual, which are the basis for determining medical eligibility for ALTCS services. Targeted groups are reassessed on an annual basis and others are reassessed when a change occurs.

On September 1, 1995, AHCCCS implemented a new ALTCS Transitional Program, which allows AHCCCS to complete a second scoring of the PAS for members who are enrolled in ALTCS, but fail to be at "immediate risk of institutionalization" based on the PAS conducted at the time of the redetermination. If determined eligible, AHCCCS transfers the member to the ALTCS Transitional Program which limits institutional services to 90 days per admission and provides the member with medically necessary acute care services, HCBS, behavioral health services and case management services. On October 1, 2005, there were 3,733 eligible members in the ALTCS Transitional Program; 1,996 members who are DD and 1,737 members who are EPD.

#### **SERVICES**

#### **Acute Medical Care**

ALTCS members receive the same acute services listed in Appendix III. The Program Contractor assigns a case manager to each ALTCS member. The case manager coordinates care with the primary care provider and is responsible for identifying, planning, obtaining and monitoring appropriate services that meet the member's needs.

#### Home and Community-Based Services (HCBS)

ALTCS provides a comprehensive HCBS package in settings that may include a member's home, as identified in Appendix III.

Prior to October 1, 1999, there was a federal restriction on the number of HCBS slots available to the EPD population enrolled in ALTCS. AHCCCS believed that there should be no limit on the number of members receiving HCBS and each year negotiated with CMS to increase the limit from an initial five percent, which was based on the total ALTCS budget in 1989, to 50 percent, which is based on the total elderly and physically disabled population in 1998. CMS notified AHCCCS of the elimination of the HCBS cap effective October 1, 1999. As of September 30, 2005, approximately 63 percent of the EPD population was served within the community. CMS never imposed a similar cap for the DD population and almost all of this population is served within the community rather than through more restrictive and costly institutional settings.

#### Alternative Residential Settings under HCBS

ALTCS approved HCBS settings for EPD members include the member's home, adult foster care, assisted living homes, assisted living centers, level II and level III behavioral health facilities, hospices, group homes for traumatic brain injured members, and rural substance abuse transitional agencies. Since August 2001, members who are elderly and/or physically disabled (EPD) may also use DD alternative residential settings as appropriate.

The ALTCS program has expanded alternative residential settings to meet the needs of the members.

The ALTCS
program
has
expanded
alternative
residential
settings...

Initially, an ALTCS member could only receive HCBS in their own home or an adult foster care home. In 1993, the Arizona Legislature established a Supportive Residential Living (SRL) three-year pilot program in Maricopa County to expand the ALTCS members' options for community based services. In 1996, alternative residential settings were expanded to adult care homes, also as a pilot program. In 1996, the Arizona Legislature established SRLs as permanent, statewide settings available to ALTCS members. In 1998, the Arizona Legislature consolidated the licensure of adult care homes (ACH), adult foster care homes, SRLs, supervisory care homes and unclassified residential care institutions under the single licensure classification of assisted living facilities. On October 31, 1998, when the new assisted living facility license was implemented, ACHs ceased being a pilot program and became a permanent alternative setting available to ALTCS

members.

Effective October 1, 1999, AHCCCS implemented a three-year Alzheimer's Treatment Assisted Living Facility pilot project in a limited number of facilities. The purpose of the pilot was to determine if a new type of Alzheimer's housing facility that was less restrictive than a nursing facility, could provide cost effective quality care.

By providing a variety of alternative settings with differing levels of care, ALTCS members are able to delay institutionalization or, in some cases, transfer from nursing home care into an HCBS setting. More important than the savings experienced by using HCBS, this alternative to institutionalization provides members with a degree of independence and control not available in an institutional setting.

#### Institutional Care

ALTCS provides institutional care in either a Medicare/Medicaid approved nursing facility, hospice, ICF/MR, inpatient psychiatric hospital, Level I behavioral health residential treatment center, or a Level I behavioral health sub-acute facility if the member requires the level of care in these facilities.

Chart 3C: Program Contractor Placement Comparison to Statewide Percentages as of September 30, 2005

Setting	Statewide %	CHS	ES	MLTC	MC	PHS	P/G	YLTC
					LTC		LTC	
Nursing	36.61%	40.38%	39.33%	40.02%	27.73%	38.79%	35.37%	43.01%
Facility								
HCBS	16.53%	7.15%	22.68%	18.91%	13.11%	16.78%	9.41%	11.36%
Community								
<b>HCBS Home</b>	44.47%	51.21%	35.95%	38.86%	55.46%	42.40%	53.86%	43.98%
Acute	1.26%	.74%	.93%	1.45%	1.67%	1.15%	.80%	.87%
Services								
Only								
Not placed	1.13%	.53%	1.11%	.75%	2.03%	.88%	.56%	.78%
Total	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

NOTE: Report is based on the number of members enrolled with a Program Contractor on the last day of the reporting period. Enrollment does not include members who are ventilator dependent.

#### SERVICE DELIVERY

#### **Elderly and Physically Disabled**

Currently, there are six Program Contractors that serve elderly and physically disabled members. In 2006, AHCCCS will be issuing a Request for Proposals (RFP) for the ALTCS Program. New contracts will be effective in the contract year beginning on October 1, 2006. These ALTCS contracts are awarded using the same GSA system as the acute care program.

#### **Developmentally Disabled (DD)**

ALTCS services for persons with developmental disabilities are managed by the Arizona Department of Economic Security/Division of Developmental Disabilities (ADES/DDD) under a capitation arrangement with AHCCCS. Through a non-competitive contract, ADES/DDD, a Managed Care Organization, is required to comply with the same requirements as other Program Contractors. Once enrolled, a DDD member chooses a primary care provider who coordinates the member's care in coordination with the member's case manager. ADES/DDD provides or contracts with individuals and agencies for services and support for members with developmental disabilities. Services are provided to members based on the person's identified needs. ADES/DDD also administers a one hundred percent state-funded program for persons with developmental disabilities who are not eligible for ALTCS.

#### **Tribal Elderly and Physically Disabled**

Seven tribal governments have signed intergovernmental agreements for the delivery of long term care case management services under the ALTCS program. The seven tribes are Gila River Indian Community, Hopi Tribe, Navajo Nation, Pascua Yaqui Tribe, San Carlos Apache Tribe, White Mountain Apache Tribe, and Tohono O'Odham Nation. In addition, AHCCCS has a contract with the Native American Community Health Center (NACHC), first signed in April of 1997, to provide case management services to on-reservation tribal ALTCS members whose tribes do not have an agreement with AHCCCS. As of October 1, 2005, there were 1,778 Native Americans receiving case management through a tribal agreement or through NACHC.

Native Americans also have a choice as to how they access their long term care services. Native Americans living on reservations are enrolled with a Tribal Program Contractor or with the Native American Community Health Center (NACHC), a Phoenix-based urban Indian health provider for case management services. Tribal ALTCS programs are paid a monthly case-management capitation rate for each ALTCS member enrolled in their respective programs. These members receive all of their services on a FFS basis.

ALTCS Native American members who live off reservation are managed by an ALTCS Program Contractor that serves the geographic service area where the member resides. IHS and tribal facilities function as the acute care providers for tribal ALTCS members. These members may also receive acute care services from private sector providers on a FFS basis. The ALTCS administration at AHCCCS provides administrative oversight, technical assistance and training for tribal case managers.

#### **CAPITATION**

Similar to the acute care program, AHCCCS pays Program Contractors prospectively on a capitated, per member, per month basis. ALTCS capitation rates are blended rates, which include nursing facility costs, HCBS, acute medical care services, behavioral health services, case management services and administrative costs. Beginning October 1, 2005, the weighted average statewide capitation rate paid to Program Contractors for covered services provided to the elderly or physically disabled population is \$3,171 per member per month. The weighted average for the DD population beginning July 1, 2005, is \$3,004 per member per month. The rates are based on AHCCCS FFS rates, Program Contractor financial statements, service utilization data and historical trends. In a contract year, this information is used to determine the capitation rate ranges; in renewal years, this information is used to adjust rates.

#### PROGRAM FUNDING

ALTCS is funded by federal, state and county monies as reflected in Appendix IV. Historically, the county contribution was established by the Legislature and the counties paid most of the State share for the ALTCS program. In November 1997, the State Legislature froze the county contributions at SFY 1997/1998 levels and required the State and counties to each pay 50 percent of any increase effective through SFY 2000/2001. In December 2001, the State Legislature created a revised funding model effective with SFY 2001/2002 and forward where increases are funded at a percent determined the Legislature. The State match for the DD population is provided to AHCCCS by ADES/DDD and then deposited into an intergovernmental fund with AHCCCS having sole disbursement authority.

## **Exhibit 3.1 ALTCS PROGRAM CONTRACTORS**

(As of October 1, 2005)

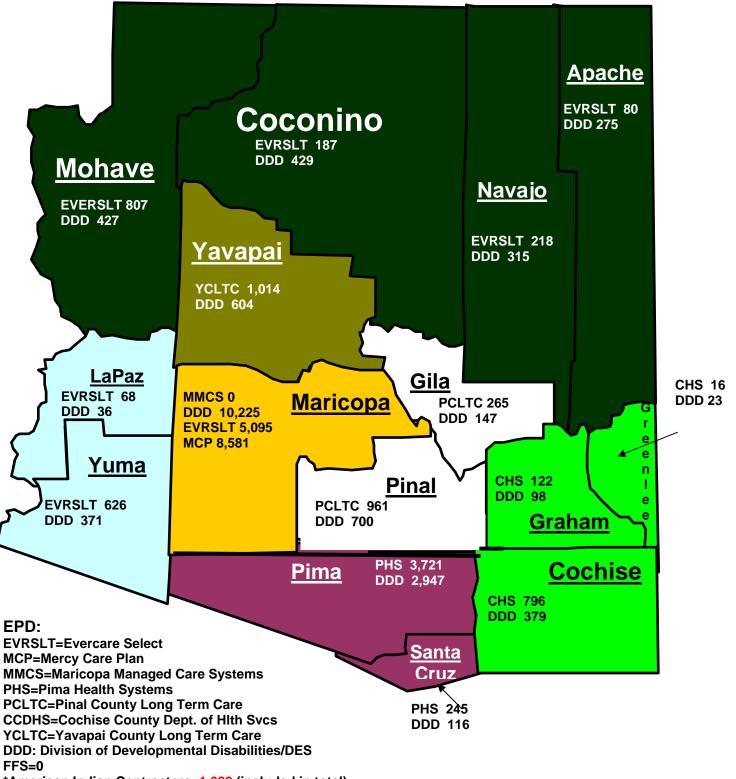
NAME	OWNER/OPERATOR	CORPORATE STRUCTURE	DATE OPERATIONS COMMENCED	COUNTIES OF OPERATION	ENROLL- MENT	SERVICE MODEL
Cochise Health Systems	Cochise County Government	Government Not for profit	11/1/93	Cochise, Graham, Greenlee	934	IPA
Department of Economic Security/Division of Developmental Disabilities	State of Arizona	Government Not for profit	12/19/88	All Counties	17,092	Contracts with AHCCCS Health Plans for acute care services
Evercare Select	Managed Care Solutions, Inc.	Corporation For profit	1/1/89	Apache, Coconino, Maricopa, Mohave, Navajo, Yavapai, Yuma	7,081	IPA
Maricopa Long Term Care Plan	Maricopa County Government	Government Not for profit	1/1/89 Ended Contract 9/30/05	Maricopa	0	Mixed
Mercy Care Plan	Mercy Healthcare Arizona	Corporation Not for profit	10/1/00	Maricopa	8,581	IPA
Pima Long Term Care	Pima County Government	Government Not for profit	1/1/89	Pima, Santa Cruz	3,966	Mixed
Pinal/Gila County Long Term Care	Pinal County Government	Government Not for profit	10/1/90	Pinal, Gila	1,226	IPA
Yavapai County Long Term Care	Yavapai County Government	Government Not for profit	10/1/93	Yavapai	1,014	IPA

#### Note:

This exhibit shows the program contractor for each county and the ALTCS member enrollment for each contractor as of October 1, 2005.

# Exhibit 3.2 ALTCS ENROLLMENT BY COUNTY

As of October 1, 2005



\*American Indian Contractors=1,682 (included in total) DDD-17, 092 EPD=22,805 & \*\*NACH=76

\*\*Native American Community Health Care

C:\Documents and Settings\aatorres\Local Settings\Temporary Internet Files\OLK95\Exhibit 3-2 final.doc

Source: ALTCS Enrollment Summary Report TOTAL 41.655\*\*

### Chapter 4 KIDSCARE – ARIZONA'S SCHIP PROGRAM

n May 1998, the Arizona Legislature authorized the implementation of a stand-alone Title XXI State Child Health Insurance Program (SCHIP). This program is referred to as KidsCare, and was implemented on November 1, 1998.

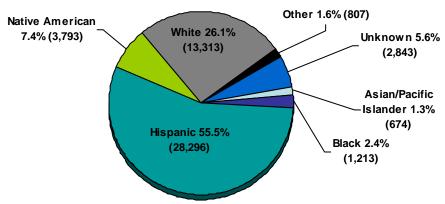
Arizona's income threshold is set at 200 percent FPL with no resource test on this population. A screening and referral process is used to determine whether a child is eligible for Medicaid (Title XIX) prior to a determination of eligibility for KidsCare.

Health care services are provided through established AHCCCS health plans. All eligible children have a choice of available contractors and primary care providers in their GSA. Additionally, Native Americans can elect to receive services through a health plan or the Indian Health Services (IHS).

#### KIDSCARE: POPULATION

As of October 1, 2005, KidsCare enrollment was 50,929 children. Chart 4A shows the ethnicity of KidsCare children as reported by the applicants.

## Chart 4A KidsCare Population by Ethnity



#### KIDSCARE: BUDGET

#### > State and Fiscal Expenditures

Chart 4B shows KidsCare program expenditures (not including administrative costs) over a four-year period, including actual expenditures for State fiscal years 2003-2005 and projected expenditures for State fiscal year 2006. Based on current enrollment numbers, federal funding percentages are sufficient to fund the program for the upcoming year.

### Chart 4B EXPENDITURES

State Fiscal Year	State Fiscal Year	State Fiscal Year	State Fiscal Year
2003	2004	2005	2006 (Projected)
\$56,176,892	\$66,628,718	\$69,441,256	\$85,884,200

#### Premiums Implemented

On October 1, 1999, KidsCare implemented premiums for families with an income above 150 percent of the Federal Poverty Level (FPL). On July 1, 2004, premiums were implemented for families with income between 100 percent and 150 percent of the FPL. The 2005 premium amounts are represented in Chart 4C:

Chart 4C PREMIUM AMOUNTS

Federal Poverty Levels (FPL)	1st Child	More than 1 Child
Above 100% - 150%	\$10.00	\$15.00 Total
Above 150% - 175%	\$20.00	\$30.00 Total
Above 175% - 200%	\$25.00	\$35.00 Total

As of October 1, 2005, there were 27,468 households with 43,996 enrolled children required to pay a premium. These children represent 86.4 percent of the children enrolled in KidsCare. Native American KidsCare enrollees do not pay a premium and there is a small number where the premium begins with the second month of KidsCare enrollment rather than the first month. From October 1, 2004 through September 30, 2005, premium collection payments totaled \$5,539,875, of which 77.08 percent was returned to CMS.

## CHAPTER 5 ADMINISTRATIVE FEATURES AND REGULATORY CONTROLS IN A MANAGED CARE SYSTEM

his Chapter provides an overview of the administrative features and regulatory controls which AHCCCS has implemented in the Medicaid and KidsCare programs. These functions are critical to the success of AHCCCS and allow the program to operate a fiscally responsible managed care program grounded in quality of care.

#### **ADMINISTRATIVE FEATURES**

#### **Encounter Data Reporting**

As a condition of the 1115 Waiver, CMS requires AHCCCS to submit specific information regarding services provided to Medicaid and KidsCare members. These records, known as encounter data, are submitted to AHCCCS for institutional, professional, dental and prescription drugs. AHCCCS requires all contractors (Health Plans for acute and Program Contractors for ALTCS) to submit encounter data through electronic media within 240 days after the end of the month in which the service was provided.

The purpose of encounter reporting is to:

- > Evaluate health care quality and cost effectiveness
- Evaluate individual contractor performance
- Develop and evaluate capitation rates paid to the contractor
- ➤ Determine Disproportionate Share payments to hospitals
- Develop FFS payment rates
- > Pay reinsurance to the contractor

AHCCCS performs annual validation studies on acute care, long-term care and behavioral health encounter data to ensure that the data reported is done timely, accurately and completely. Since sanctions may be imposed on the contractors based on the results of the data validation studies, AHCCCS provides the contractors with assistance and training.

#### Reinsurance

AHCCCS provides various types of reinsurance coverage to contractors. The purpose of reinsurance is to reduce the financial risk for significant medical expenses incurred by members.

#### **AHCCCS Inpatient Reinsurance**

AHCCCS inpatient reinsurance is available to reimburse AHCCCS acute care Health Plans for a portion of the costs of covered inpatient services. The deductible level for all rate codes and counties is based on the Health Plan's statewide AHCCCS acute care enrollment (excluding SOBRA Family Planning Extension services) as of October 1st of each contract year. The coinsurance percentage is the rate that AHCCCS reimburses the contracted Health Plan for covered inpatient services incurred over and above the deductible. The deductible is the responsibility of the Health Plan. Chart 5A details AHCCCS inpatient reinsurance.

#### **AHCCCS Inpatient Reinsurance**

	Prospective Reinsurance					
Statewide Plan	Title XIX	Non TXIX				
Enrollment	Waiver Group Deductible	Waiver Deductible	Coinsurance			
	Deaucitote	Deaucilole	Comsurance			
0-34,999	\$15,000	\$20,000	75%			
35,000-49,999	\$15,000	\$35,000	75%			
50,000 and over	\$15,000	\$50,000	75%			

#### Catastrophic Reinsurance

The reinsurance program also includes a special Catastrophic Reinsurance program. This program is for members diagnosed with Hemophilia, von Willebrand's Disease and Gaucher's Disease. There are no deductibles for catastrophic reinsurance cases. All medically necessary services provided during the contract year are eligible for reimbursement at 85 percent of the Health Plan paid amount unless the costs are paid under a subcapitated arrangement. In subcapitated arrangements, the Administration shall base reimbursement of reinsurance encounters on the AHCCCS allowed amount or the reported health plan paid amount, whichever is lower, minus the coinsurance and Medicare/TPL payment and applicable quick pay discounts. All catastrophic claims are subject to medical review by AHCCCS.

#### **Transplants**

This program covers members who are eligible to receive major organ and tissue transplantation including bone marrow, heart, heart/lung, lung, liver, kidney and other organ transplantation. Bone grafts and cornea transplantation services are not eligible for transplant reinsurance coverage, but are eligible under regular inpatient reinsurance. Reinsurance for transplants is limited to 85 percent of the AHCCCS contracted amount for the transplantation services rendered or 85 percent of the Health Plan paid amount, whichever is lower.

#### **ALTCS Reinsurance**

ALTCS regular reinsurance covers all medically necessary acute care services, outpatient hospital services and inpatient hospitalizations. The program has an initial deductible level and a subsequent coinsurance percentage. Prospective reinsurance coverage applies to claims incurred in a prospective enrollment period. The deductible level is based on the Program Contractor's statewide ALTCS enrollment as of October 1<sup>st</sup> of each contract year, as shown in Chart 5B.

Chart 5B
ALTCS Reinsurance

Statewide	Prospective Reinsurance			PPC Rei	nsurance
Plan	With Without				
Enrollment	Medicare Part A	Medicare Part A	Coinsurance	All Members	Coinsurance
0-1,999	\$10,000	\$20,000	75%	\$5,000	100%
2,000 +	\$20,000	\$30,000	75%	\$5,000	100%

#### High Cost Behavioral Health Reinsurance

Members considered by AHCCCS to be high-cost Behavioral Health or Traumatic Brain Injured are also covered under regular reinsurance using separate guidelines. Placement into an institutional or HCBS setting for these members must be approved in advance by AHCCCS for the Program Contractor to qualify for reinsurance reimbursement. Behavioral Health/Traumatic Brain Injury reinsurance covers the institutional or HCBS setting only. Except for regular and catastrophic reinsurance, acute care services and all other ALTCS services are not covered by reinsurance for this population. The Program Contractor will be reimbursed at 75 percent of allowable payments with no deductible unless the costs are paid under a subcapitated agreement. In subcapitated agreements, the Administration shall base reimbursement of reinsurance encounters on the AHCCCS allowed amount, or the reported Health Plan paid amount, whichever is lower, minus the coinsurance and Medicare/TPL payment and applicable quick-pay discounts.

#### Prepaid Medical Management Information System (PMMIS)

AHCCCS uses a statewide, automated managed care data system to meet the processing and reporting needs of prepaid, capitated programs and FFS claims. The system, known as Prepaid Medical Management Information System (PMMIS), is composed of eleven core subsystems, five reporting and quality oversight subsystems and a security subsystem. These subsystems are able to perform the following:

- ➤ Generate payments to Program Contractors, Health Plans, and providers
- Process enrollment and generate enrollment and capitation files to health plans and program contractors
- Maintain member data history and preserve data on encounters and claims
- > Support case management and automated referrals
- > Offer system information management
- Facilitate utilization review and quality management
- Provide for financial management and reporting
- ➤ Allow for reinsurance and quality control analyses

#### Acute Care - PMMIS

PMMIS provides extensive information, retrieval and reporting capabilities to satisfy the data needs of AHCCCS, CMS, other state and federal agencies, Health Plans, providers and members. The system processes both FFS claims and Health Plan encounters for all AHCCCS members, and supports the monitoring of service utilization, quality of care, and program expenditures.

#### **ALTCS - PMMIS**

PMMIS provides and receives information about ALTCS members after it has been updated from the long-term care eligibility system (ACE).

ACE captures and maintains financial eligibility information, enrollment, and discontinuance information.

ACE captures and maintains the detailed results of pre-admission screening and member demographics. Case managers input data into CATS regarding the cost effectiveness of placement options for HCBS, member placement data, service plans, and updates.

ACE has been rolled out to all 15 ALTCS eligibility offices, as well as the SSI-MAO office. The ACE system is the first major AHCCCS system to be developed off of the mainframe. It resides on an Oracle database, is developed in Visual Basic and runs off of terminal servers.

ACE is part of a larger business re-engineering project for ALTCS and SSI-MAO. Much of its design is based on input received from customer surveys and field office teams. ACE is an interactive interviewing system. By the end of an interview with an eligibility specialist, ACE produces the application for the applicant's signature, as well as other verification forms required in order to determine eligibility. ACE is designed based on Microsoft standards. It has no codes to enter, no screen numbers to memorize and utilizes many drop down lists to supply appropriate answers.

Development is underway for the conversion of KidsCare eligibility from the KidsCare Eligibility Determination System (KEDS) to the ACE system. That conversion is expected to occur in May 2006.

#### Health Insurance Portability and Accountability Act of 1996

The Health Insurance Portability and Accountability Act (HIPAA) changed certain aspects of the way health care is administered. President Clinton signed the Kassebaum-Kennedy Health Insurance Portability and Accountability Act on August 21, 1996.

HIPAA is designed to expand health coverage by improving the portability and continuity of health insurance coverage in group and individual markets to:

- Combat waste in health care delivery,
- Promote the use of medical savings accounts,
- Improve access to long-term care services and coverage, and
- Simplify the administration of health insurance.

Within this context, HIPAA includes a provision called Administrative Simplification, which is intended to improve the efficiency and effectiveness of the health care system by encouraging the development of standards for the electronic transmission, privacy and security of certain health information. Administrative Simplification is one of the Act's five titles and is a focus for governments across the nation.

The implementation of HIPAA led to a standardized format of our interface files with providers, Health Plans and Program Contractors. In addition, HIPAA defines the standard security requirements and enables AHCCCS to properly safeguard entrusted data as required by its federal business partners. The project was divided into two parts: Transactions and Code Sets, and Privacy and Security.

For Transactions and Code Sets, the requirements were implemented for both Arizona and Hawaii in October of 2003.

For Privacy and Security, all requirements were implemented.

#### Hawaii/Arizona Partnership

In 1999, Hawaii and Arizona have entered into an agreement to implement the PMMIS for the State of Hawaii Medicaid program through a joint effort between the Hawaii Department of Human Services and AHCCCS. Both states share the ongoing maintenance and operation of the system.

#### **Co-payments**

Co-payments may be requested from Medicaid members except when the member is under the age of 19, pregnant, enrolled as fee for service or Native American and enrolled with a Health Plan. Copayments are primarily used to control the inappropriate utilization of certain services by members. However, members cannot be denied services due to their inability to pay the copayment. In addition, copayments are not assessed for: family planning services; services to members residing in nursing facilities or Intermediate Care Facilities for the Mentally Retarded (ICF-MR); visits scheduled by a primary care provider which are not requested by the member or drugs/medications.

In 2003, the Arizona State Legislature instituted increased co-pays for certain AHCCCS members. In accordance with this legislative action, AHCCCS sought guidance from CMS to implement greater than nominal mandatory co-pays for Title XIX waiver groups. CMS informed AHCCCS that waiver authority was unnecessary but the cost sharing measures should be included in Arizona's Operational Protocols. When AHCCCS began implementation of these co-pays in the fall of 2003, a lawsuit was filed challenging the authority of AHCCCS to enforce the co-pays. A U.S. District Court issued an injunction and prevented implementation of cost sharing. To date, the injunction still governs in Arizona.

#### REGULATORY CONTROLS

In order to ensure the health of AHCCCS members and avoid problems encountered in earlier years of the program, AHCCCS has established regulatory controls designed to promote the delivery of the highest possible healthcare to members. AHCCCS reports the results of this initiative on a regular basis to CMS in compliance with the Special Terms and Conditions of the 1115 Research and Demonstration Waiver.

Based on mutual agreement between AHCCCS and CMS, the agency has undertaken a quality improvement initiative consisting of a variety of health care and financial indicators. The agency also submits to CMS utilization reports using data from encounters and claims. In addition, the agency implements a grievance and request for hearing process, a program for combating fraud and abuse, and conducts regular financial and operational reviews of all Health Plans and Program Contractors. The following is a description of the activities undertaken during the reporting period.

#### **Quality Assessment and Performance Improvement**

AHCCCS ensures that each contracted health plan (Contractor) has an ongoing quality assessment and performance improvement program for the services furnished to its members, consistent with regulations under the Balanced Budget Act (BBA) of 1997. Contractors submit encounter data to AHCCCS, which measures each plan's performance and evaluates its compliance in meeting contractual performance standards for specific health care services.

#### Acute-care Performance Measures

In CYE 2005, AHCCCS measured the performance of eight publicly and privately operated health plans in several preventive health care areas. In addition, performance of the Comprehensive Medical and Dental Program (CMDP), a health plan operated by the Arizona Department of Economic Security (DES) for children and adolescents in foster care, was evaluated for most of those measures.

The results reported here should be viewed as *indicators* of utilization of services, rather than absolute rates for how successfully AHCCCS and/or its Contractors provide care. Many factors affect whether AHCCCS members use services. By analyzing trends over time, AHCCCS and its Contractors have identified areas for improvement and implemented interventions to increase access to, and use of, services.

#### Methodology

AHCCCS uses the Health Plan Employer Data and Information Set (HEDIS®) as a guide for collecting and reporting results of these measures. Developed and maintained by the National Committee for Quality Assurance (NCQA), HEDIS is the most widely used set of performance measures in the managed care industry. The current measures utilize data for the contract year ending September 30, 2004.

One of the criteria for selecting members to be included in the analyses is that they be continuously enrolled for a minimum period of time with one Contractor. Thus, members included in the results of each measure represent only a portion of AHCCCS members, rather than the entire acute care population.

AHCCCS uses a statewide, automated managed care data system known as the Prepaid Medical Management Information System (PMMIS). Members included in the denominator for each measure are selected from the Recipient Subsystem of PMMIS. Numerators, and therefore rates, for each measure are based on AHCCCS encounter data; i.e., records of medically necessary services provided and the related claims paid by Contractors. The rates reported for each Contractor and the overall rates may be negatively affected if Contractors have not submitted complete and accurate encounters to AHCCCS for the period being measured.

#### Results

All acute-care measures except one improved in the most recent measurement period. Results by measure were as follows:

Measure	AHCCCS Current Rate (%)	Previous AHCCCS Rate (%)
Children's Access to PCPs – Medicaid	77.3	75.7
Children's Access to PCPs – KidsCare	79.1	77.7
Adults' Access to Preventive/Ambulatory Health Services – Medicaid	77.8	76.2
Well-child Visits in the First 15 Months of Life – Medicaid	66.9	68.4
Well-child Visits in the Third, Fourth, Fifth and Sixth Years of Life – Medicaid	56.4	51.5
Well-child Visits in the Third, Fourth, Fifth and Sixth Years of Life – KidsCare	61.0	56.7
Adolescent Well-care Visits – Medicaid	32.6	30.9
Adolescent Well-care Visits – KidsCare	37.2	34.6
Annual Dental Visits – Medicaid	53.9	48.5
Annual Dental Visits – KidsCare	63.5	57.8

- Children's Access to PCPs Overall rates for both Medicaid and KidsCare members showed statistically significant increases and reached their highest levels since AHCCCS began measuring these rates.
- Adults' Access to Preventive/Ambulatory Health Services This measure also increased by a statistically significant amount.
- Well-child Visits in the First 15 Months of Life The overall rate for this measure showed a relative decline of 2.1 percent (the rate includes only Medicaid members, as most children in this age range qualify for AHCCCS under this program).
- Well-child Visits in the Third, Fourth, Fifth and Sixth Years of Life Overall rates for both Medicaid and KidsCare members showed statistically significant increases and reached their highest levels.

- Adolescent Well-care Visits Overall rates for both Medicaid and KidsCare members showed statistically significant improvements from the previous measurement period.
- **Annual Dental Visits** Rates for this measure also improved significantly, reaching their highest levels ever for both Medicaid and KidsCare members.

Compared with the most recent national HEDIS means (averages) reported by NCQA for Medicaid health plans, AHCCCS Medicaid rates were higher than the national means for some measures and lower for others. Most notably, the AHCCCS Medicaid rates for Well-child Visits in the First 15 Months of Life and Annual Dental Visits were well above the HEDIS national Medicaid averages for these measures. Despite the small decline in the current measurement period, the rate for Well-child Visits in the First 15 Months of Life was equivalent to the most recent HEDIS average for commercial health plans, which is much higher than the Medicaid average.

Consistent with previous measurements, children enrolled with AHCCCS Contractors through KidsCare have higher overall rates of preventive services than those enrolled under Medicaid. Depending on their incomes, parents of KidsCare members may pay a premium for coverage and thus may be more likely to ensure that their children receive covered benefits, including well-care visits. These parents also may have a higher level of education and a better understanding of the value of preventive health care services.

#### Performance Standards and Improvement

AHCCCS has established performance standards for contracted health plans for these measures. Contractors should meet the AHCCCS Minimum Performance Standard for a particular measure and should try to achieve higher goals established by the agency. Since the last report of these measures, AHCCCS has raised Minimum Performance Standards in order to encourage Contractors to continue improving their rates.

AHCCCS requires corrective action plans from Contractors that do not meet the Minimum Performance Standard for any measure, or that show a statistically significant decline, even if they met the minimum standard. Contractors that fail to show improvement may be subject to sanctions. Some Contractors already have corrective action plans in place for Children's Access to PCPs and Adults' Access to Preventive/Ambulatory Health Services. On an ongoing basis, AHCCCS will monitor Contractor rates for each measure, especially for those plans that have not met Minimum Performance Standards.

AHCCCS will continue to provide technical assistance, such as identification of new interventions or enhancements to existing efforts, to help Contractors improve their performance. For example, AHCCCS began leading a collaborative effort that includes Contractors and some community agencies in early 2004 to improve well-child visits among children three through six years of age and to support health-related goals of the Governor's School Readiness Board. It appears that this focused effort has contributed to improvements in the rate of well-child visits among this age group during the most recent measurement period. In order to continue improvements in this area and meet AHCCCS goals, the agency has researched evidence-based strategies for improving well-child visits and is working with Contractors to identify and implement a new standardized intervention.

#### **ALTCS Performance Measures**

#### Diabetes Care

AHCCCS used HEDIS specifications as a guideline for measurement of diabetes care services provided to elderly and physically disabled (E/PD) members. Three indicators, Hb  $A_{\rm lc}$  testing, lipid screening and retinal exams were measured.

#### Methodology

This study measured services provided from October 1, 2003, through September 30, 2004. It included a representative, random sample of ALTCS members diagnosed with Type 1 or Type 2 diabetes, who were 18 through 75 years of age, and were continuously enrolled with one ALTCS Contractor for the entire measurement period (one gap in enrollment, not exceeding 31 days, was allowed).

This study differs from previous measures of diabetes preventive care services conducted by AHCCCS. In the two prior measurements, results were based on administrative data only and consisted of a combination of AHCCCS encounter data and analytic data obtained from the Centers for Medicare and Medicaid Services (CMS). The previous results were obtained and analyzed by Health Services Advisory Group (HSAG), an independent Quality Improvement Organization, through a collaborative agreement. AHCCCS undertook this collaborative project with HSAG to collect data on diabetes care services for members who were dually enrolled in Medicaid and Medicare. However, data on services provided to dually enrolled members through Medicare managed care plans was not available from CMS. In order to collect more complete data for the diabetes Performance Measures, AHCCCS began using the current hybrid data collection process, beginning with this measurement.

#### Results

<u>Hb  $A_{1c}$  testing</u> – AHCCCS measured the percentage of members who had one or more glycosylated hemoglobin, or Hb  $A_{1c}$ , tests during the measurement period. The overall rate of ALTCS members with diabetes who received one or more Hb  $A_{1c}$  tests was 76.7 percent.

<u>Lipid (LDL)</u> screening – AHCCCS measured the percentage of members who had one or more fasting lipid profiles performed during the measurement period or the preceding year. The overall rate of lipid screening during the measurement period or the preceding year was 69.2 percent.

<u>Retinal exams</u> – AHCCCS measured the percent of members who had a retinal exam by an optometrist or ophthalmologist during the measurement period or the preceding year. The overall rate of members with retinal exams was 50.1 percent.

#### Performance Standards and Improvement

All Contractors are meeting the current AHCCCS Minimum Performance Standards for diabetes care and most have exceeded current goals. Compared with the most recent HEDIS data for Medicaid health plans, most ALTCS Contractors exceeded national averages for Hb  $A_{\rm lc}$  testing and eye exams. It also should be noted that some AHCCCS Contractors are achieving rates of diabetes preventive care services that are comparable with HEDIS commercial health plan averages.

In order to assist ALTCS Contractors with performance improvement efforts, AHCCCS has compiled information on barriers to effective diabetes management and successful strategies for increasing the use of preventive-care practices. AHCCCS is continuing to work with Contractors to improve performance in these indicators.

#### Home and Community Based Services (HCBS)

AHCCCS measured the percentage of newly placed HCBS members who received selected services within 30 days of enrollment. Examples of these services include adult day health care, attendant care, home-delivered meals, home health nursing and homemaker assistance.

#### Methodology

The study covered the measurement period from October 1, 2003, through September 30, 2004. A representative random sample was selected for each Contractor. Data were first collected from AHCCCS encounter data. When services within 30 days of enrollment for a particular member were not found in AHCCCS encounter data, Contractors were asked to provide service delivery information from medical or case management records, or their claims data.

To validate additional information collected by Contractors, AHCCCS required documentation of services provided or reasons why a member did not receive services (for example, the member refused services while waiting for a family member to become trained to provide attendant care or was hospitalized during all or part of the first 30 days of enrollment). Documentation provided by Contractors

included copies of the pertinent sections of case management records, medical/service records from providers, or verification of claims paid by Contractors for qualifying services.

#### Results

The overall rate of initiation of services was 89.2 percent, a statistically significant improvement from the rate of 83.7 percent in the previous measurement period.

#### Performance Standards and Improvement

All seven ALTCS Contractors exceeded the AHCCCS Minimum Performance Standard in the current measurement period.

Given the variety and complexity of members' needs and personal situations when they enroll in the ALTCS program, Contractors' case managers face distinct challenges in ensuring that enrollees have prompt access to home and community based services that fit with their individual choices. These services are designed to help long-term care recipients maintain or improve their health and functional status, and enjoy a greater degree of independence. AHCCCS Contractors are effectively meeting this challenge, with some health plans achieving rates of 90 percent or better for this measure.

#### **Performance Improvement Projects (PIPs)**

In addition to Performance Measures, AHCCCS requires Contractors to conduct Performance Improvement Projects (PIPs), as defined under BBA regulations. These PIPs are designed to achieve, through ongoing measurements and intervention, significant improvement that is sustained over time. PIPs may be conducted in clinical or nonclinical areas that are expected to have a favorable effect on member health outcomes and satisfaction. Contractors design and conduct their own PIPs, and are required to participate in at least one AHCCCS-designed and mandated PIP.

#### Management of Diabetes

One of the mandated PIPs under way is designed to assist diabetic members and their physicians with establishing and maintaining control of blood-glucose (glycemic) levels, in order to prevent or minimize complications of the disease. This PIP, implemented in CYE 2002, measures annual Hb  $A_{\rm lc}$  testing and laboratory levels of selected members.

In CYE 2005, AHCCCS conducted a remeasurement of performance to determine whether Contractors that showed a statistically significant improvement from the baseline measurement to the first remeasurement had sustained that improvement for an additional year. In the first remeasurement, 14 of 15 Acute-care and ALTCS Contractors demonstrated improvement from the baseline measurement and/or were performing at the optimal benchmark established by AHCCCS. All of those Contractors sustained that level of performance in the second remeasurement. The remaining Contractor demonstrated improvement in the second remeasurement, and will continue participating in this PIP until it shows sustained improvement.

#### • Children's Oral Health

The purpose of this AHCCCS-mandated PIP is to increase the rate of annual dental visits among children enrolled in AHCCCS. This project specifically focuses on children who are 3 through 8 years old, as this appears to be a critical time in a child's life to ensure that he or she receives regular dental care. Contractors participating in this PIP include acute-care health plans, CMDP, DDD and ALTCS health plans that serve elderly and physically disabled members.

All Acute-care Contractors except one showed statistically significant increases from the baseline measurement and/or exceeded the goal of 57 percent. DDD also achieved a significant improvement in its rate.

Because of a relatively small number of physically disabled children enrolled with other ALTCS Contractors, AHCCCS measured annual dental visits among members 3 through 20 years of age for this group. Overall, there was no significant change from the previous measurement. Data for physically disabled members was not analyzed by individual Contractor because most ALTCS health plans did not have enough members to make statistical comparisons.

AHCCCS will conduct a second remeasurement of this PIP in 2006.

#### **Financial Viability Standards**

AHCCCS has established financial and operational standards that all Health Plans and Program Contractors (referred to in this section as Contractors) must meet. Based on these standards, AHCCCS and the Contractors examine profitability and administrative performance issues through an analysis of four financial viability standards. The following is a brief explanation of each standard and the Health Plan results of the most recent financial audits conducted.

#### **Current Ratio**

This standard measures whether a Contractor can pay current obligations as they come due. Results show that all Contractors for which there was data, met the standard.

#### Equity per member

This standard measures a Contractor's ability to withstand adverse utilization over a one-year period. Results show that all Contractors for which there was data, met this standard.

#### Medical Expense Ratio

This standard shows how well a Contractor manages care. If it is too low, under-utilization of services may be a problem. If it is too high, the Contractor may be managing care inappropriately. All Contractors for which there was data met the medical loss ratio standard.

#### Administrative Cost Percentage

This standard measures the percentage of AHCCCS capitation premiums spent on non-medical expenses. All Contractors for which there was data met the administrative cost percentage standard.

#### Days Outstanding Received but Unpaid Claims

This standard shows if claims are being paid in a timely fashion. This standard may suggest cash flow problems if Contractors are slow in paying bills. All Contractors for which there was data met this standard.

In addition to the four financial viability standards mentioned above, AHCCCS monitors, on a minimum quarterly basis, the operating income or loss of the Contractors as well as the Incurred but Not Reported (IBNR) claims estimates. The IBNR estimates the dollar amount of claims for which the Contractor has provided the service but has not received the actual claim.

#### **Grievance System**

The Office of Legal Assistance (OLA) provides legal counsel to the AHCCCS administration, is responsible for the Agency rulemaking process, and oversees the Grievance System for the AHCCCS Program. Major components of the Grievance system include, scheduling State Fair Hearings for disputed matters, the informal adjudication of member appeals and provider claim disputes, and the issuance of AHCCCS Hearing Decisions subsequent to Recommendations made by Administrative Law Judges.

During the last year, OLA received 8,941 matters, including member appeals, provider claim disputes, ALTCS trust reviews and eligibility appeals. OLA issued 4,005 Director's Decisions after State Fair hearings were held. OLA was able to resolve 5,783 cases at the informal level, alleviating the need for a State Fair Hearing. Of the 8,941 total cases received by OLA, 736 were member appeals, 5,667 were provider claim disputes, 455 were ALTCS trust reviews and 2,083 were eligibility appeals.

#### Fraud and Abuse

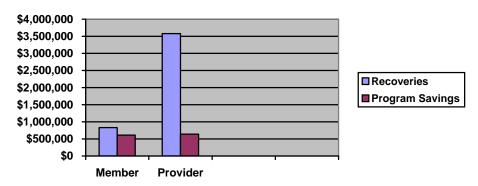
The AHCCCS Office of Program Integrity (OPI) is responsible for combating fraud and abuse in the Arizona Medicaid program. OPI consists of three Units: Audits, Member Fraud and Provider Fraud. OPI has developed a comprehensive approach that focuses on strengthening program safeguards, assessing areas of potential vulnerability and investigating allegations of fraud and abuse.

OPI visited AHCCCS Contractors on-site to discuss the development of formal compliance programs. In light of the new requirements and to promote development of effective compliance programs over the next year, OPI has worked with the Division of Health Care Management to strengthen contracts by requiring the formation of Compliance Committees and written criteria for selecting a Compliance Officer. OPI also participates in all the scheduled Operational and Financial Reviews to further strengthen the Fraud Waste and Abuse program. The AHCCCS fraud and abuse policy was revised in October 2003 to incorporate the requirement for Compliance Officers and the reporting of potential/suspected fraud and abuse within 10 working days of the discovery of the incident.

OPI continues to host fraud and abuse work group meetings, now called "Compliance Officer Network Group" meetings. Subjects include program safeguards designed to limit abuse and diversion of prescription drugs by AHCCCS members and discussions on any methods to strengthen and improve efforts to prevent, detect and report fraud and abuse in the State's Medicaid Program. Additionally, the Director of Program Integrity and the Director of the Medicaid Fraud Control Unit of the Attorney General's Office have conducted several joint fraud awareness presentations to AHCCCS Contractors.

A major behavioral health audit was conducted during 2005 by OPI's Office of Audit Services (OAS). Specifically the OAS chose two Regional Behavioral Health Authorities (RHBAs) and one of their providers. The audit was generated from a concern about improper coding for services based on an investigation conducted by OPI on a RHBA and their provider. The results of the audit will be finalized during 2006. The Audit Unit routinely utilizes the "Medicare Fraud Alerts" to determine if the AHCCCS program is vulnerable to the schemes identified in the Alerts.

**Chart 5C Program Integrity Activity** 



For the year, OPI had total savings and recoveries of \$5,662,848 (see Chart 5C) and six criminal convictions.

Recoveries are monies actually received by AHCCCS from OPI investigations, settlement agreements, convictions and court orders. Program Savings are monies identified by an OPI investigation as an overpayment and recovered by a Health Plan, recovered by AHCCCS-OPI on behalf of a Health Plan or money saved by early detection of fraudulent enrollment and removal from the AHCCCS program. Cost Avoidance means the identification of future savings to the agency if recommendations are followed.

Following an investigation lasting 3 ½ years in southern Arizona and a two week trial, the owner of a non-emergency transportation company was found guilty of eight felony counts of fraud, theft, and money laundering for "padding" the mileage charged to AHCCCS for transporting members. The defendant was sentenced to 29½ years in prison, but because of concurrent sentences will only spend a total of five years behind bars. He was ordered to pay restitution of \$189,989.15 to two AHCCCS contracted health plans. In addition, the Arizona Attorney General's Medicaid Fraud Control Unit (MFCU) used civil racketeering remedies to obtain a forfeiture judgment against the Defendant for \$1,245,251.50.

A licensed pharmacist, working for Smith's Food and Drugs in Bullhead City, AZ, diverted 16,000 doses of prescription drugs, totaling \$291,201.26, which was billed to AHCCCS and other medical insurance companies. No local law enforcement agencies or the local County Attorney's Office were interested in prosecuting the case. The AHCCCS Office of Program Integrity (OPI), with the assistance of the Arizona Attorney General's Office (MCFU Unit), investigated and prosecuted the case. The Defendant pleaded guilty to two felonies, theft and illegally acquiring narcotic drugs. He was sentenced to one year in jail, restitution of \$151,000, \$2,000 in fines and surcharges, 360 hours of community service, five (5) years probation, revocation of his pharmacy license and he cannot work in any capacity in a pharmacy until the end of his probation.

A Member Fraud investigation was predicated on information supplied by a physician who was renting a home from an AHCCCS member. The member presented an AHCCCS identification card when she went to him for services. This case was investigated and settled; the member paid AHCCCS \$50,000.00 in restitution.

#### **Financial and Operational Reviews**

AHCCCS requires that all Health Plans, Program Contractors and ADHS and its subcontracted RBHAs adhere to standards expressly stated in their contract with AHCCCS. Health Plans, Program Contractors and RHBAs may not prosper by underserving enrolled members. Therefore, each Health Plan, Program Contractor and RBHA must:

- Disclose ownership and related third party transactions;
- Post performance bonds for insolvency protection;
- Prepare contingency plans in the event of insolvency;
- Meet stringent financial management standards established by AHCCCS; and
- Contract for an annual certified audit performed by a certified public accountant.

AHCCCS completes operational and financial reviews of Health Plans, Program Contractors and ADHS Behavioral Health Services. These site visits review contractors' general administration, and generally include:

- Business continuity plans;
- Cultural competency compliance;
- Staffing;
- Corporate compliance;
- Quality management processes, including provider credentialing;
- Handling of quality of care issues and complaints;
- Care coordination and case management processes;
- The delivery of maternal and child health services;
- The grievance system;
- The delivery system;
- Member services/ member rights;
- Reinsurance;
- Finances;
- Claims processing and payment;
- Encounter processing and submission; and
- Behavioral health coordination.

Teams representing various AHCCCS divisions perform the reviews. This integrated approach allows AHCCCS to maintain a comprehensive understanding of contractor activities, ensure effective contract compliance and delivery of services to members and in the event of deficiencies, provide technical assistance to resolve the problem and ensure that it will not reoccur.

# CHAPTER 6 EVALUATIONS OF THE AHCCCS PROGRAM

HCCCS has been evaluated by federal agencies, including the United States Government Accountability Office (GAO), private firms, and contractors hired by CMS. Reports have been positive and have praised various components of the program, including the quality of care and the overall cost-effectiveness when compared with traditional FFS programs in other states.

In addition, AHCCCS has received numerous commendations and awards over the years. Some of these include the Leadership Award for Medical Quality from the American College of Medical Quality, a Health Care Financing Association (HCFA) National Customer Service Award for collaboration with Native Americans, the Council of State Government Award for Eligibility Fraud Prevention Program, and *Health Affairs* cited AHCCCS as one of the few prudent purchasers of health care in the nation.

AHCCCS has also been looked to as a model for others across the nation. The agency was recently asked to present testimony before Congress on methods to improve the management of Medicaid and health care programs. On May 9, 2005, Anthony Rodgers, the Director of AHCCCS, made a presentation on the success of AHCCCS to staff of the United States House Energy and Commerce Committee. On June 22, 2005 he was invited to appear before the Health Subcommittee to testify about AHCCCS' success related to "Medicaid Prescription Drugs: Examining Options for Payment Reform." While the presentation was focused on Arizona's management of the prescription drug benefit, testimony was solicited on a variety of other successes accomplished by the agency. On October 27, 2005, Director Rodgers was invited to share Arizona's successful results with the Medicaid Commission recently appointed by Secretary Leavitt. The agenda referred to Arizona's session as "Best Practices on Program Innovation Through an 1115 Waiver." The agency is proud that Arizona's model is looked to as a roadmap for success.

Another important measurement for CMS and other observers was the overall cost of the AHCCCS program when compared with traditional FFS programs in other states and the quality of care provided by the Nation's first statewide managed care program. The following reports, evaluations and surveys reinforce that managed care constrains costs without sacrificing quality of care.

#### 1995 GAO Report

The GAO report in 1995 stated that Arizona's Medicaid program, operating under a waiver from certain federal requirements, has succeeded in containing costs while providing beneficiaries access to what State officials and health providers describe as mainstream medical care. Arizona's AHCCCS program can serve as a model for other Medicaid programs. Rapid escalation in Medicaid costs has prompted many states to search for new ways to control spending, including moving more beneficiaries into managed care delivery systems. No state, however, is as advanced as Arizona in using market forces to control cost growth. Although each state Medicaid program is unique, states converting from a FFS to a managed care program can learn from Arizona's experience.

#### **Auditor General Reports**

Published in the last quarter of the federal fiscal year, the Arizona Auditor General reported results of five reports conducted during the year. Four Performance Audits were conducted measuring Medical Services Contracting, Division of Member Services, Rate Setting Procedures and Quality of Care. The fifth audit, the Sunset Review, provides information about the 12 Sunset Factors the Legislature is to consider in determining whether to continue the Arizona Health Care Cost Containment System (AHCCCS).

The Legislative Reference Committee responsible for recommending extension of the agency unanimously approved recommending that AHCCCS be extended for another 10 years.

The Committee not only recommended that the agency be continued, but also added a formal commendation to the agency for its effective service to the public. The report indicates a continued need for AHCCCS, notes that AHCCCS has met its overall objective and purpose and summarizes the four performance audits conducted on AHCCCS that identify opportunity for improvement.

#### **ACUTE CARE EVALUATIONS**

**Laguna Research Associates' Final Report**, published in February 1996, included the following findings for the acute care program:

- ➤ Review of the mature AHCCCS acute care program (years 6-11) indicates continued success for the program.
- ➤ Cost savings are increasing, the market place is getting more competitive, utilization of services is appropriate and management information system development has stabilized.

As Americans today look for ways to rationalize the delivery of medical care services, capitation appears to demonstrate one viable option. Findings from the evaluations of the AHCCCS programs have indicated success in delivering services statewide to Medicaid eligibles of all eligibility groups.

In July 1996, the Kaiser Family Foundation produced *The Arizona Health Care Cost Containment System: Thirteen Years of Managed Care in Medicaid*, which was based on CMS contracted reports produced by Stanford Research Institute (SRI) and Laguna Research Associates. The report highlights areas where states which are implementing programs similar to the AHCCCS acute care program and ALTCS program should focus their attention.

Two of the findings of the report were:

The experience of AHCCCS demonstrates that capitated Medicaid can be successful in

providing high quality, accessible care of costs lower than traditional Medicaid to beneficiaries of all eligibility groups in both urban and rural areas.

➤ AHCCCS saves money overall even though its administrative costs are higher; states should look beyond the initial investment and higher operating expenses toward future overall cost savings and more effective program management.

The cost effectiveness of the AHCCCS program has been well documented, but less systematic research has been done on quality of care, including members' satisfaction with the program. To make sure that Health Plans are evaluated on other factors in addition to cost, AHCCCS places a high priority on quality monitoring. In an effort to determine the quality of acute care from the perspective of AHCCCS members, AHCCCS conducted telephone interviews of more than 14,000 members to gather information for the first general member survey of its type, the 1996 Member Satisfaction Survey.

The survey provided considerable insight into member satisfaction as evidenced by the following results:

- > 75 percent of respondents gave a rating of "good" or "very good" in six areas that were identified to summarize the overall quality rating of the program.
- ➤ Office nurses and primary care providers were viewed by the respondents as being the most courteous and respectful with 89 percent of respondents giving the highest rating.
- ➤ Over 87 percent of the respondents rated the availability of appointments, whether for checkups or illness, as being satisfactory or very satisfactory.

#### **ALTCS EVALUATIONS**

The success of the ALTCS program rests principally on the cost effectiveness of quality HCBS and an effective PAS process that ensures persons who become eligible for ALTCS are at risk of institutionalization.

In 1992, William Weissert, Ph.D. completed a CMS-funded evaluation of HCBS cost-effectiveness in the ALTCS program. As a result of the Weissert study, CMS removed the HCBS cap on enrollment. However, as a condition of removing the HCBS cap, AHCCCS was required to conduct a cost-effectiveness study of HCBS as a follow-up to the earlier study. As anticipated by AHCCCS, Dr. Weissert's conclusions were the same in 1998 as they had been in 1992.

- > The ALTCS program appears to be maintaining eligibility standards at about the level they were during the program's early years. This analytical approach demonstrated cost-effectiveness then and it again shows cost-effectiveness now.
- In spite of the fact that a higher HCBS cap is in place, the present study did not find evidence to support the assumption of a woodwork effect large enough to offset savings from substitutions of HCBS for nursing facility care.

The Final Report completed by Laguna Research Associates in February 1996 summarized their evaluations of the AHCCCS program by saying:

- ➤ Both the AHCCCS acute care program and ALTCS seem to be successful in producing cost savings.
- ➤ Cost of the program as compared to a traditional Medicaid program is 7 percent less per year for the acute care program averaged over the first 11 years of the program, and 16 percent less per year for the long-term care program for its first five years.

A historical snapshot for each year of the AHCCCS programs from 1982 to present is available in Appendix V. Each year displays the highlights and major program and administrative changes for the acute care, ALTCS, KidsCare and other AHCCCS programs. Expenditure figures by funding source and 1115 waiver highlights are also provided in Appendix IV.

#### **SURVEYS**

#### **Member Satisfaction Surveys**

In the Spring of 2006, members will be asked to participate in a survey related to AHCCCS.

#### **Provider Satisfaction Surveys**

In the Spring of 2006, providers will be asked to participate in a survey related to AHCCCS.

## TOP SIX ACCOMPLISHMENTS AT AHCCCS DURING RECENT YEARS

- 1. **KidsCare**. Arizona's implementation of the State Children's Health Insurance Program (SCHIP), has made it possible for many previously uninsured children in Arizona to receive health care. In addition to those who qualify for KidsCare, many of the applicants and their parents are found to be eligible for the regular AHCCCS program. All children regardless of which program they joined, with the exception of Native American children who choose to receive services through the Indian Health Service on a fee for service basis, receive the same care because it is all delivered through the AHCCCS system of Health Plans. The income limit is set at 200 percent of the federal poverty level, or \$3,225 a month for a typical family of four.
- 2. **Proposition 204**. This proposition was passed by Arizona voters in 2000 and was implemented under AHCCCS a year later. It raised eligibility limits for some categories under AHCCCS and has

made it possible for many members to receive health care. AHCCCS eligibility categories that had income limits below the federal poverty level were raised to that level and those above the poverty level — such as KidsCare and SOBRA pregnant women — were not affected. The federal poverty level for an individual is currently \$798 per month and for a family of four it is \$1,613 a month. Implementation of Prop. 204 required an extensive commitment of resources at the agency, but implementation went smoothly and the program has been a significant success.

- 3. **HAPA, the Hawaii project**. The project between Arizona and Hawaii allows the two states to share database information and resources, thereby providing better service to the people of each state. HAPA stands for Hawaii and Arizona PMMIS Alliance. The PMMIS (Prepaid Medical Management Information System) is AHCCCS' comprehensive computer system designed specifically for Arizona's managed-care Medicaid program. Under the agreement, Hawaii would be able to use the PMMIS for its own Medicaid program and bear most of the expense of the project, also sharing the cost of improvements to the system.
- 4. **Web Technology**. Two major projects fall under this category: The Health-e-Arizona project and the Provider Web Project. Health-e-Arizona is a web-based application designed to interview and screen applicants for Medicaid, KidsCare and community-based health care programs. It offers English and Spanish versions in an application that is fully compliant with ADA. It is a partnership between AHCCCS, the Arizona Department of Economic Security (ADES) and the Community Health Centers Collaborative Ventures Inc. Health-e-Arizona users include Arizona FQHCs, several hospitals, other health care clinics, and a variety of agencies. Once potential eligibility for Medicaid or KidsCare is identified, imaged documentation of eligibility and electronic signatures are forwarded through the web site to the appropriate Medicaid and/or KidsCare offices. ADES is currently working with its partners to add screening for Food Stamps and TANF.

The Provider Web Project is a pilot project using a website that allows AHCCCS providers to verify member eligibility and enrollment electronically. It is yet another alternative providers can use for eligibility verification rather than calling by telephone.

- 5. Quality Initiative. The AHCCCS Quality Initiative effort establishes a strategic plan to set a policy agenda, specific goals, and performance measures for the agency. The agency strengthened its strategic planning effort and quality initiatives in an effort to develop a disciplined approach to the way the agency does business, using tools that are universally understood so the agency's outputs could achieve a greater level of quality. For example, AHCCCS has identified oral health as a performance measure area. The AHCCCS rate of Medicaid-eligible children ages 3-20 years who had at least one dental visit within the most recent measurement period was 53.9 percent. This result is an accomplishment that places AHCCCS just below the HEDIS 90th percentile rate for Medicaid plans. This result is also a great improvement when compared to the 1996 rate of 31.8%.
- 6. **Improved Immunization Rates.** The monitoring of AHCCCS immunization rates is critical to identify undervaccinated populations and increase coverage levels, both in children and adults. For children enrolled in managed care plans, nine of 10 immunizations evaluated by AHCCCS and recommended by the Centers for Disease Control Prevention have shown improvement. They include immunizations for diphtheria, tetanus, measles, mumps and rubella, among others. Immunizations and pneumococcal vaccination under ALTCS have also shown improvement. All seven ALTCS Program Contractors attained rates above the AHCCCS performance standard (APB) for influenza immunizations in HCBS settings, and six obtained ratings above the APB in nursing facility settings. For pneumococcal vaccinations, six contractors were above the APB in HCBS settings and five attained this rating.





AHCCCS ELIGIBILITY REQUIREMENTS September 1, 2005

			General Information						
AHCCCS	Where to Apply	Household Monthly Income by Household Size (After Deductions) <sup>1</sup>	Resource Limits (Equity)	Social Security #	Special Requirements	Benefits			
Coverage for Children									
S.O.B.R.A. Children Under Age 1	DES/Family Assistance Office Call 1-800-352-8401 for the nearest office	Child living alone \$1,117 Child living with 1 parent 1/2 of \$1,497 Child living with 2 parents 1/3 of \$1,878	N/A	Required	N/A	AHCCCS Medical Services <sup>3</sup>			
S.O.B.R.A. Children Ages 1 - 5	DES/Family Assistance Office Call 1-800-352-8401 for the nearest office	Child living alone \$1,061 Child living with 1 parent 1/2 of \$1,422 Child living with 2 parents 1/3 of \$1,784 <sup>2</sup>	N/A	Required	N/A	AHCCCS Medical Services <sup>3</sup>			
S.O.B.R.A. Children Ages 6 - 19	DES/Family Assistance Office Call 1-800-352-8401 for the nearest office	Child living alone \$ 798 <sup>2</sup> Child living with 1 parent or spouse 1/2 of \$1,070 Child living with 2 parents 1/3 of \$1,341	N/A	Required	N/A	AHCCCS Medical Services <sup>3</sup>			
KidsCare Children Under Age 19	Mail to KidsCare 920 E. Madison, MD 500 Phoenix, Arizona 85034	1 \$1,595 2 \$2,139 3 \$2,682 4 \$3,225 Add \$544 per Add'l person	N/A	Required	<ul> <li>Not eligible for Medicaid</li> <li>No health insurance coverage within last 3 months</li> <li>Not available to State employees, their children, or spouses</li> <li>\$10-35 monthly premium covers all eligible children</li> </ul>	AHCCCS Medical Services <sup>3</sup>			
		Coverage for	r Families or Indi	viduals					
AHCCCS for Families with Children	DES/Family Assistance Office Call 1-800-352-8401 for the nearest office	1 \$ 798 2 \$1,070 3 \$1,341 4 \$1,613 Add \$272 per Add'l person	N/A	Required	Family includes a child deprived of parental support due to absence, death, disability, unemployment or underemployment	AHCCCS Medical Services <sup>3</sup>			
AHCCCS Care (AC)	DES/Family Assistance Office Call 1-800-352-8401 for the nearest office	Applicant living alone \$ 798 Applicant living with spouse 1/2 of \$1,070	N/A	Required	Ineligible for any other categorical Medicaid coverage	AHCCCS Medical Services <sup>3</sup>			
Health Insurance for Parents	DES/Family Assistance Office Call 1-800-352-8401 for the nearest office or Mail to KidsCare 920 E. Madison, MD 500 Phoenix, Arizona 85034	1 \$1,595 2 \$2,139 3 \$2,682 4 \$3,225 Add \$544 per Add'l person	N/A	Required	<ul> <li>Ineligible for any categorical Medicaid coverage</li> <li>Parent living with a child who is eligible under S.O.B.R.A. or KidsCare.</li> <li>No health insurance coverage within last 3 months</li> <li>Not for State employees, their children, or spouses</li> <li>\$15-\$25 monthly premium for each covered parent</li> <li>\$15-\$25 enrollment fee before coverage can begin</li> </ul>	AHCCCS Medical Services <sup>3</sup>			
Medical Expense Deduction (MED)	DES/Family Assistance Office Call 1-800-352-8401 for the nearest office	1 \$ 319 2 \$ 428 3 \$ 537 4 \$ 645 Add \$109 per Add'l person	\$100,000 No more than \$5,000 liquid	Required	<ul> <li>Ineligible for any other Medicaid coverage.</li> <li>May deduct allowable medical expenses from income</li> </ul>	AHCCCS Medical Services <sup>3</sup>			
		Cover	rage for Wome	n					
S.O.B.R.A. Pregnant	DES/Family Assistance Office Call 1-800-352-8401 for the nearest office	For a pregnant woman expecting one baby: Applicant living alone \$1,422 Applicant living with: 1 parent or spouse2/3 of \$1,784 Applicant living with 2 parents 1/2 of \$2,145 (Limit increases for each expected child)	N/A	Required	Need proof of pregnancy	AHCCCS Medical Services <sup>3</sup>			
Breast & Cervical Cancer Treatment Program	Well Women Healthcheck Program Call 1-888-257-8502 for the nearest office	N/A	N/A	Required	<ul> <li>Under age 65</li> <li>Screened and diagnosed with breast cancer, cervical cancer, or a pre-cancerous cervical lesion by the Well Woman Healthcheck Program</li> <li>Ineligible for any other Medicaid coverage</li> </ul>	AHCCCS Medical Services <sup>3</sup>			



## AHCCCS ELIGIBILITY REQUIREMENTS September 1, 2005

Application		General Information			
Where to Apply	Household Monthly Income by Household Size (After Deductions) <sup>1</sup>	(Fame)	Social Security Number	Special Requirements	Benefits

#### **Coverage for Elderly or Disabled People**

Long Term Care	ALTCS Office Call 602-417-7000 or 1-800-654-8713 for the nearest office	\$ 1,737 Individual	\$2,000 Individual <sup>4</sup>	Required	<ul> <li>Requires nursing home level of care or equivalent</li> <li>May be required to pay a share of cost</li> <li>Estate recovery program for the cost of services received after age 55</li> </ul>	AHCCCS Medical Services <sup>3</sup> , Nursing Facility, Home & Community Based Services, and Hospice
SSI CASH	Social Security Administration	\$ 579 Individual \$ 869 Couple	\$2,000 Individual \$3,000 Couple	Required	Age 65 or older, blind, or disabled	AHCCCS Medical Services <sup>3</sup>
SSI MAO	Mail to SSI MAO 1209 E. Washington, MD 400 Phoenix, Arizona 85034	\$ 798 Individual \$1,070 Couple	N/A	Required	<ul> <li>Age 65 or older, blind, or disabled</li> </ul>	AHCCCS Medical Services <sup>3</sup>
Freedom to	Mail to: 701 E Jefferson MD 7004	\$1,595 Individual	N/A	Demined	<ul> <li>Must be working and either disabled or blind</li> <li>Must be age 16 through 64</li> <li>Premium may be \$0 to \$35 monthly</li> </ul>	AHCCCS Medical Services <sup>3</sup>
Work	Phoenix, AZ 85034 602-417-6677 1-800-654-8713 Option 6	Only Earned Income is Counted	N/A	Required	<ul> <li>Need for Nursing home level of care or equivalent is required for Long Term Care (Nursing Facility, Home &amp; Community Based Services, or Hospice)</li> </ul>	Nursing Facility, Home & Community Based Services, and Hospice

#### **Coverage for Medicare Beneficiaries**

		oo to lago lol	Medicale Bellel	olal loo		
QMB	Mail to SSI MAO 1209 E. Washington, MD 400 Phoenix, Arizona 85034 Or call 602-417-7000 or 1-800-654-8713 for the nearest ALTCS office	\$ 798 Individual \$1,070 Couple	N/A	Required	Entitled to Medicare Part A	Payment of Part A & B premiums, coinsurance, and deductibles
SLMB	Mail to SSI MAO 1209 E. Washington, MD 400 Phoenix, Arizona 85034 Or call 602-417-7000 or 1-800-654-8713 for the nearest ALTCS office	\$ 798.01 – \$ 957 Individual \$1,070.01 – \$1,283 Couple	N/A	Required	<ul> <li>Entitled to Medicare Part A</li> <li>Not receiving Medicaid benefits</li> </ul>	Payment of Part B premium
QI-1	Mail to SSI MAO 1209 E. Washington, MD 400 Phoenix, Arizona 85034 Or call 602-417-7000 or 1-800-654-8713 for the nearest ALTCS office	\$ 957.01 – \$1,077 Individual \$1,283.01 – \$1,444 Couple	N/A	Required	<ul> <li>Entitled to Medicare Part A</li> <li>Not receiving Medicaid benefits</li> </ul>	Payment of Part B premium
QDWI	Mail to SSI MAO 1209 E. Washington, MD 400 Phoenix, Arizona 85034 Or call 602-417-7000 or 1-800-654-8713 for the nearest ALTCS office	\$1,595 Individual \$2,139 Couple	\$4,000 Individual \$6,000 Couple	Required	<ul> <li>Entitled to enroll in Medicare Part A</li> <li>Not receiving Medicaid benefits</li> </ul>	Payment of Part A premium

NOTE: Applicants for the above programs must be Arizona residents and either U.S. citizens or qualified immigrants.

Applicants for S.O.B.R.A., AF Related, AC, MED, SSI-MAO, and Long Term Care who do not meet the citizen/immigrant status requirements may qualify for Emergency Services.

<sup>&</sup>lt;sup>1</sup> Income deductions vary by program, but may include work expenses, child care, and educational expenses.

<sup>&</sup>lt;sup>2</sup> Income considered is the applicant's income, plus a share of the parent's income for a child, or a share of the spouse's income for a married person.

<sup>&</sup>lt;sup>3</sup> AHCCCS Medical Services include, but are not limited to, doctor's office visits, immunizations, hospital care, lab, x-rays, and prescriptions.

<sup>&</sup>lt;sup>4</sup> If the applicant has a spouse living in the community, between \$19,020 and \$95,100 of the couple's resources may be disregarded.

# APPENDIX II AHCCCS ENROLLMENT, 1982 – 2005

DATE	1931 and 1931/ MAO	SSI and SSI/ MAO	KIDSCARE	SOBRA Kids	SOBRA Moms	SES	FES	FPS	QMB	AHCCCS Care	MED	Breast and Cervical	CMP	MN/MI	EAC	ELIC	ALTCS	TOTAL
12/6/82*	53,195	28,322												8,166				89,683
12/15/83*	66,520	29,506												51,098				147,124
7/1/84	74,898	30,582												79,929				185,409
7/1/85	71,948	32,340												40,162				144,450
7/1/86	74,043	34,869												42,234				151,146
7/1/87	88,059	36,949												47,003	19,161	1,133		192,305
7/1/88	100,014	38,760		4,139	1,694									47,680	22,613	1,525		216,425
7/1/89	118,989	36,698		23,031	5,799									44,626	35,958	3,690	9,308	278,099
7/1/90	143,480	38,828		45,432	8,843									40,176	26,135	3,109	12,380	318,383
7/1/91	178,112	43,692		63,631	10,143									40,347	23,540	3,724	14,019	377,208
7/1/92	209,472	49,726		77,858	10,486									48,787	21,988	5,018	16,070	439,405
7/1/93	217,845	56,055		91,139	11,265								14,127	49,201	5,305	5,162	17,560	467,659
7/1/94	220,568	61,316		99,721	11,480	276	3,437						14,108	31,314	1,755	557	18,808	463,340
7/1/95	208,325	66,006		98,662	11,565	283	4,352						9,410	30,179	1,914	530	20,361	451,587
7/1/96	206,959	69,425		104,570	12,358	349	5,048	12,675	5,219				5,186	29,819	2,158	489	21,862	476,117
7/1/97	184,943	69,742		106,539	12,192	225	5,021	23,213	5,586				1,098	26,147	1,603	404	23,479	460,192
7/1/98	145,156	72,131		117,545	12,383	235	4,365	23,831	6,080					22,801	1,014	445	25,061	431,047
7/1/99	132,245	73,317	14,985	138,331	12,760	234	5,521	22,030	6,782					21,083	230	187	26,860	454,565
7/1/00	160,213	75,128	35,034	148,480	11,799	189	7,077	21,247	7,559					17,686	254	114	29,031	513,811
7/1/01	256,988	85,628	52,100	112,945	9,874	117	8,661	19,619	834					22,297	196	165	31,994	601,418
7/1/02	427,314	93,651	49,027	72,564	8,817	376	9,360	9,650	876	77,481	3,836	11					34,665	786,763
7/1/03	496,253	102,348	51,027	73,119	8,789		53,559	7,056	860	103,169	3,709	34					37,465	937,388
7/1/04	487,956	109,390	49,967	70,790	8,733		65,644	7,258	1,011	98,889	3,714	66					39,152	942,570
7/1/05	523,385	121,569	50,632	86,970	9,109		73,373	7,725	1,978	113,621	4,469	93					41,050	1,033,974

<sup>\*</sup> December was the only month for which figures were available for these two years.

Source: Divisions of Member Services Enrollment Reports, except 1982 figures which came from the 1983 waiver document.

# **Appendix III**

# **KIDSCARE COVERED SERVICES**

KidsCare members are eligible for the same services covered for members under the Acute Title XIX program.

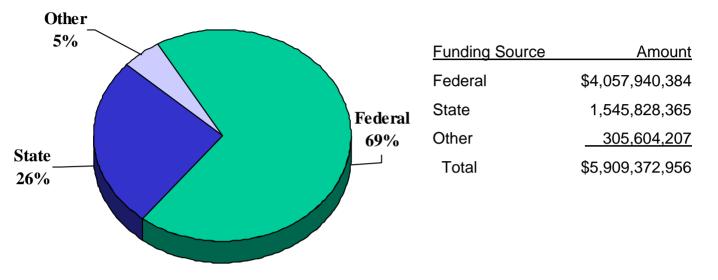
# **ALTCS SERVICES**

Covered ALTCS services include all the acute care services and the following services:

- Nursing facility services
- Case management
- Speech, physical, occupational, respiratory and audiology therapies
- Services provided in Christian Science Sanitoria
- Hospice
- Adult Day Health (EPD only)
- Intermediate Care Facility for Mentally Retarded (DD only)
- Developmentally Disabled Day Care (DD only)
- Home Delivered Meals (EPD only)
- Home Health Agency services, including intermittent nursing services and home health aid
- Homemaker
- Personal Care
- Respite Care
- Habilitation including Supported Employment
- Group Respite services as an alternative to Adult Day Health (EPD only)
- Attendant care services
- In home private duty nursing services
- Home Modifications
- Emergency Alert System
- Other services, if approved by CMS and the Director of AHCCCS
- Services provided in the following settings:
  - Adult Foster Care Home

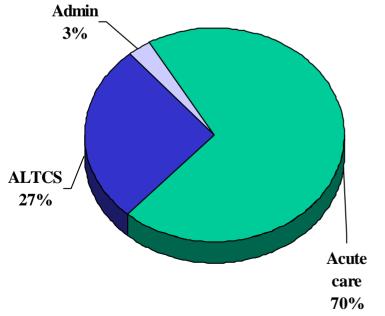
# **Title XIX Expenditures by Funding Source**

# for Federal Fiscal Year 2005



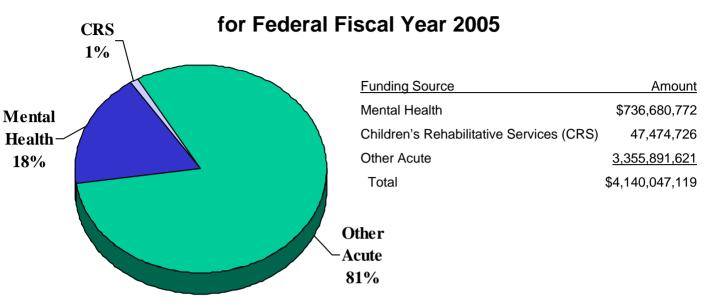
# **Title XIX Expenditures by Program Type**

# for Federal Fiscal Year 2005

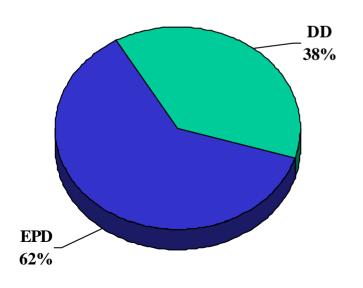


Program Type	Amount
Acute care	\$4,140,047,119
ALTCS	1,585,872,443
Administrative	183,453,394
Total	\$5,909,372,956

# **Title XIX Acute Care Expenditures by Type**

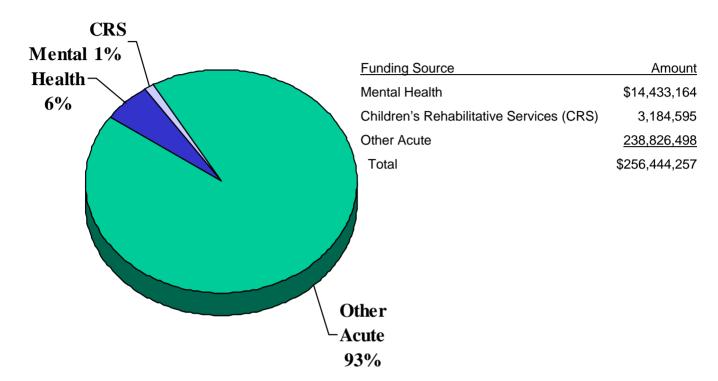


# Title XIX ALTCS Expenditures by Type for Federal Fiscal Year 2005

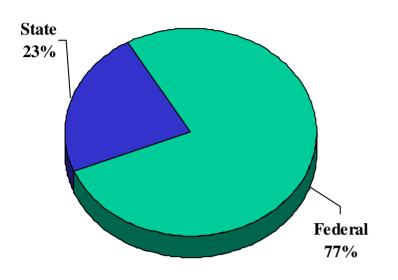


Program Type	Amount
Developmentally Disabled	\$604,341,864
Elderly/Physically Disabled	981,530,579
Total	\$1,585,872,443

# Title XXI Acute Care Expenditures by Type for Federal Fiscal Year 2005

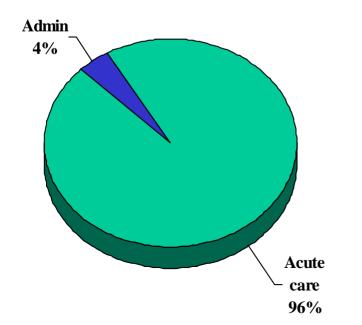


# Title XXI Expenditures by Funding Source for Federal Fiscal Year 2005



Funding Source	Amount
Federal	\$198,024,238
State	58,420,019
Total	\$256 444 257

# Title XXI Expenditures by Program Type for Federal Fiscal Year 2005



Program Type	Amount
Acute care	\$245,627,157
Administrative	10,817,100
Total	\$256,444,257

# Year One (October 1, 1982 - September 30, 1983)

#### **Enrollment:**

89,683 **acute** care members (53,195 AFDC & AFDC\MAO, 28,322 SSI & SSI\MAO, 8,166 MN/MI) as of December 6, 1982. By December 12, 1983, enrollment had increased to 147,124 members (66,520 AFDC & AFDC/MAO, 29,506 SSI & SSI/MAO, and 51,098 MN/MI).

#### Program:

- AHCCCS began provision of Title XIX covered services but was waived from providing some mandatory services normally covered under traditional Medicaid. (SB 1001, Chapter 1, Laws of 1981).
- Legislation also contained language which enabled AHCCCS to create Healthcare Group (see Year 6).
- Coverage of human organ transplants included bone marrow, heart and kidney transplants for all Title XIX
  members under age 18.
- Services were also provided to State-only funded groups.
- AHCCCS paid fee-for-service for inpatient hospital costs based on 100% of covered billed charges.
- 18 Health Plans served AHCCCS members.

#### Waivers:

AHCCCS was waived from 14 provisions of the Social Security Act enabling the State to:

- exclude SNF services;
- exclude home health care:
- exclude nurse-midwife services;
- · exclude family planning services;
- · restrict freedom of choice of provider;
- · exempt well baby care and services from co-payments;
- exclude eyeglasses, dental care and hearing as part of EPSDT services;
- obtain greater flexibility in arranging provider reimbursement agreements;
- exclude from Medicaid all incurred costs for eligible recipients prior to 10/1/82;
- impose cost sharing on mandatory services and individuals enrolled in an HMO;
- limit the scope of adult inpatient and outpatient mental health services to acute conditions;
- substitute an advisory panel of experts in place of the Medical Care Advisory Committee:
- be exempted from federal regulations requiring that State funding comprise at least 40 percent of the non-federal share of Medicaid expenses; and
- allow expenditures for certain items, which are not otherwise included as expenditures under Section 1903 of the Social Security Act, for example, 1) to guarantee six months eligibility in an AHCCCS Health Plan; and 2) to permit a one year lock and waive 75/25 member composition mix requirements.

Financial: Source TOTAL SFY Expenditures \$98,525,000

Total is estimated and includes funding from federal, state and other sources and was included in the DHS budget.

Does not include DSH payments and appropriations made to other State agencies.

- There were 46 ADHS FTEs staffing the AHCCCS program.
- In the spring of 1983, after Dr. Foley's departure as Director of AHCCCS, Donald Mathis served as Acting Director until J. Gregory Fahey was named the Director of AHCCCS on August 15, 1983.

## Year Two (October 1, 1983 - September 30, 1984)

#### **Enrollment:**

185,409 acute care members (74,898 AFDC & AFDC/MAO, 30,582 SSI & SSI/MAO, and 79,929 MN/MI).

#### Program:

- The second Annual Medical Audit was conducted during July September, 1984. Findings issued in November, 1984 concluded that AHCCCS providers render care similar to that received by private non-AHCCCS patients and that "...AHCCCS patients received the highest quality of medical care available..."
- AHCCCS began using a charge-based inpatient hospital cost reimbursement system, the Adjusted Billed Charges (ABC) system. This system was designed to hold reimbursement rates for hospital claims constant at 1984 levels, on a hospital-specific basis.
- On May 5, 1984 (HB 2551, Chapter 272, Laws of 1984) created an independent state agency, AHCCCS, and made the following other substantive changes:
  - Strengthened eligibility documentation requirements for MN/MI;
  - Based MN/MI eligibility determinations on an annualization of the previous 3 months' income rather than annualization of the prior month's income;
  - Allowed MN/MI to appeal directly to the State if their eligibility was denied, instead of to the county;
  - Permitted AHCCCS to defer the enrollment of hospitalized persons and pay for their care on a feefor-service or adjusted billed charge basis;
  - Gave AHCCCS the authority to require the posting of performance bonds for AHCCCS contractors;
  - Directed AHCCCS to pay hospitals on an adjusted billed charge basis;
  - Authorized AHCCCS to pay hospitals directly for hospital care that was not paid in a timely manner by contracting Health Plans;
  - Permitted, in certain circumstances, written subcontract requirements to be waived;
  - Allowed AHCCCS to contract directly with hospital for discounted rates;
  - Required AHCCCS to establish a third party liability unit; and
  - Required AHCCCS to develop specific quality of care standards.
- 18 Health Plans served AHCCCS members.

#### Waivers:

• AHCCCS dropped two waivers. The agency began covering eyeglasses, dental care and hearing as part of EPSDT services and dropped the waiver that excluded from Title XIX all incurred costs for eligible recipients prior to 10/1/82 because it was no longer necessary.

Financial:	<u>Source</u>	SFY Expenditures	<u>Percentage</u>
	Federal	\$57,063,300	26.1
	State	81,270,100	37.2
	Other	<u>80,415,500</u>	<u>36.7</u>
	TOTAL	\$218,748,900	100.0

Does not include DSH payments and appropriations made to other State agencies.

- On March 16, 1984, after 18 months of administrative and budgetary problems, the contract with McAuto was terminated and the State took over the administration of AHCCCS.
- Donald F. Schaller, M.D. was appointed Director on April 12, 1984 by Governor Bruce Babbitt to replace J. Gregory Fahey, who remained as Deputy Director.
- On May 5, 1984, Governor Babbitt signed legislation making AHCCCS a separate state agency.
- Number of FTEs = 221

# Year Three (October 1, 1984 - September 30, 1985)

#### **Enrollment:**

144,450 acute care members (71,948 AFDC & AFDC/MAO, 32,340 SSI & SSI/MAO, and 40,162 MN/MI).

#### Program:

- On May 10, 1985, the State Legislature passed a two-year extension of the AHCCCS program (SB 1226, Chapter 316, Laws of 1985). The bill also:
  - Added orthognathic surgery for children & podiatry as covered services effective October 1, 1985;
  - Modified reinsurance coverage to include certain outpatient services;
  - Clarified county residual responsibility for indigent care and county contributions for FY 86;
  - Required providers to submit claims within 9 months of date of service or face payment denial;
  - Required provider contract provisions to include maintaining deposits, bonds, financial reserves;
  - Provided immunity from civil liability or legal action for any person participating in review committee proceedings;
  - Clarified that third party payments which are collected and retained by the provider must be reflected in lower capitation rates paid to plans; and
  - Prohibited providers from billing members or referring unpaid accounts to collection or credit reporting agencies.
- 19 Health Plans served AHCCCS members.

#### Waivers:

In July 1985, HCFA approved a two-year extension of the program to September 30, 1987.

Financial:	<u>Source</u>	SFY Expenditures	<u>Percentage</u>
	Federal	\$66,772,402	26.0
	State	124,620,647	48.6
	Other	<u>65,271,255</u>	<u>25.4</u>
	TOTAL	\$256,664,304	100.0

Does not include DSH payments and appropriations made to other State agencies

- To strengthen administrative monitoring and control, the Fraud and Abuse and TPL Units were created.
- Number of FTEs = 307

# Year Four (October 1, 1985 - September 30, 1986)

#### **Enrollment:**

151,146 acute care members (74,043 AFDC & AFDC/MAO, 34,869 SSI & SSI/MAO, and 42,234 MN/MI).

#### Program:

- Oral surgery for children under age 18, podiatry services, and total parenteral nutrition added as covered services effective October 1, 1985. (SB 1226, Chapter 316, Laws of 1985).
- Studies by the Arizona JLBC and SRI International in April 1986 showed AHCCCS to be more cost effective than comparable Medicaid systems.
- A Lou Harris study, commissioned by the Flinn Foundation and released in late 1985, reported that "from the
  patient's perspective, the AHCCCS program seems to be working. It has improved access to health care for
  the people it serves and, by and large, they are pleased with the care they receive.
- 15 Health Plans served AHCCCS members

#### Waivers:

No change in waivers.

Financial:	<u>Source</u>	SFY Expenditures	<u>Percentage</u>
	Federal	\$70,120,100	26.7
	State	141,553,500	53.9
	Other	<u>50,981,400</u>	<u>19.4</u>
	TOTAL	\$262,655,000	100.0

Does not include DSH payments and appropriations made to other State agencies.

- Rule modifications initiated by AHCCCS resulted in the refinement of eligibility requirements and strengthened third party recovery activity.
- Number of FTEs = 325

# Year Five (October 1, 1986 - September 30, 1987)

**Enrollment**: 192,305 **acute** care members (88,059 AFDC & AFDC/MAO, 36,949 SSI & SSI/MAO, 47,003 MN/MI, 19,161 EAC and 1,133 ELIC).

#### Program:

- Effective January 1987, State legislation (HB 2086, Chapter 380, Laws of 1986) created the Children's Care Program which created two new eligibility groups:
  - Eligible Assistance Children (EAC) A State-funded group of children whose household receives food stamps: and
  - Eligible Low Income Children (ELIC) A category of children in families not receiving food stamps with income exceeding the state MN/MI level but not the federal poverty level.
- The February 1987 SRI Report covering the April 1984 September 1985 period found that "...overall, AHCCCS made substantial progress in stabilizing the administration of the program during the second 18 months" of AHCCCS operation.
- On May 21, 1987 Governor Evan Mecham signed Senate Bill 1418 placing the AHCCCS program
  permanently in statute. The Bill also authorized the development of a Title XIX long-term care program.
- Effective August 17, 1987, medically necessary kidney, cornea, and bone transplants, and immunosuppressant medications for these transplants became covered services for all members. (SB 1418, Chapter 332, Laws of 1987)
- 14 Health Plans serve AHCCCS members.

#### Waivers:

- The June 18, 1987 Waiver Request incorporated a long-term care program request.
- On September 29, 1987, HCFA granted a one-year extension to September 30, 1988.

Financial:	<u>Source</u>	SFY Expenditures	<u>Percentage</u>
	Federal	\$87,147,800	30.4
	State	127,822,300	44.5
	Other	<u>72,201,600</u>	<u>25.1</u>
	TOTAL	\$287,171,700	100.0

Does not include DSH payments and appropriations made to other State agencies.

- Leonard J. Kirschner, M.D., M.P.H. appointed Director on February 2, 1987 by Governor Mecham.
- Number of FTEs = 350

# Year Six (October 1, 1987 - September 30, 1988)

**Enrollment**: 216,425 acute care members (100,014 AFDC & AFDC/MAO, 38,760 SSI & SSI/MAO, 47,680 MN/MI, 22,613 EAC, 1,525 ELIC, 4,139 SOBRA Children and 1,694 SOBRA Women). 384 persons enrolled in **Healthcare Group.** 

#### Program:

#### **Acute Care**

- Nurse-midwife services added effective October 1, 1987.
- Effective January 1, 1988 implemented the SOBRA program for pregnant women and children under 5 years of age with income up to 100% FPL. (SB 1418, Chapter 332, Laws 1987)
- Heart transplants and immunosuppressant medications added for categorically eligible AHCCCS members effective April 12, 1988.
- Adopted a guaranteed enrollment period for pregnant women. (SB 1418, Chapter 332, Laws 1987)
- In cooperation with IHS, AHCCCS developed a pilot project to ensure that all AHCCCS-eligible American Indian children residing on-reservations were provided with EPSDT services.
- The SRI International survey of member's access to medical care and satisfaction found that fewer than 1 in 22 AHCCCS members reported difficulties in receiving care, only half of the rate of the New Mexico control group. In addition, 78 percent of AHCCCS members stated they were satisfied with the care they received.
- 13 Health Plans served AHCCCS members.

#### **Healthcare Group**

• Effective January 1, 1988, small companies with up to 25 employees were able to purchase health insurance in Pima, Gila, Maricopa, and Pinal counties through Healthcare Group and receive care through AHCCCS Health Plans. (SB 1001, Chapter 1, Laws of 1981)

#### Waivers:

Added a waiver that enabled the State to provide complete acute care Medicaid coverage to pregnant
women during the 60-day period after the end of pregnancy and for the new optional categorically needy
group of SOBRA pregnant women with incomes up to the FPL.

Financial:	<u>Source</u>	SFY Expenditures	<u>Percentage</u>
	Federal	\$111,982,900	29.7
	State	187,193,300	49.6
	Other	<u>78,049,500</u>	<u>20.7</u>
	TOTAL	\$377,225,700	100.0

Does not include DSH payments and appropriations made to other State agencies.

#### Administration:

Number of FTEs = 464

# Year Seven (October 1, 1988 - September 30, 1989)

**Enrollment**: 270,642 **acute** care members (125,708 AFDC & AFDC/MAO, 36,803 SSI & SSI/MAO, 39,690 MN/MI, 30,537 EAC, 3,236, ELIC, 23,031, 28,130 SOBRA Children, and 6,538 SOBRA Women), 10,616 **ALTCS** members. 852 persons enrolled in **Healthcare Group**.

#### Program:

#### **Acute Care**

- Effective October 1, 1988, eligibility age limits for children whose families were receiving food stamps became automatically eligible for AHCCCS were raised from 6 to under 14. (SB 1418, Chap 332, 1987)
- Effective October 1, 1988, eligibility age limits for SOBRA children with incomes to 100% FPL raised from under 5 years of age to under 6 years of age. (SB 1182, Chapter 3, Laws of 1988)
- Liver transplants for categorical children under age 18 added effective October 1, 1988. (SB 1486, Chapter 302, Laws of 1988)
- Family planning services, but not abortion or abortion counseling, added October 1, 1988. (SB 1486, Chapter 302, Laws of 1988)
- Home health care added January 1, 1989. (SB 1418, Chapter 332, Laws of 1987)
- Qualified Medicare Beneficiaries (QMB) added effective July 1, 1989. (SB 1151, Chapter 5, Laws of 1989)
- In late June, 1989, the legislature approved emergency legislation requiring counties, effective July 1, 1989, to process AHCCCS applicants first under federally funded categories before processing them under State-only funded categories.
- The five year January 1989 SRI International study found that AHCCCS was less expensive, provided higher quality of care for children and had better access than traditional Medicaid.
- 13 Health Plans served AHCCCS members.

#### **ALTCS**

- ALTCS program (SB 1418, Chapter 332, Laws of 1987) began in two phases: 1) DD population added December 19, 1988; and 2) EPD population added January 1, 1989.
- 5 Program Contractors served ALTCS members.

#### **Healthcare Group**

Services are limited to Pima county effective February 1, 1989.

#### Waivers:

- Dropped three waivers that: excluded SNF services, nurse-midwife services, and family planning services.
- Added four waivers that enabled the State to:
  - provide HCBS to individuals with incomes not exceeding 300% SSI;
  - be exempt from federal requirements for timely financial eligibility determination for long term care recipients during the start up of ALTCS;
  - exclude hospitalized and others not requiring long term care services from the optional institutionalized eligibility categories; and
  - perform inspection of care on a sample basis.
- The 1115 waiver was extended on November 23, 1988 for 5 years until September 30, 1993.

Financial:	<u>Source</u>	SFY Expenditures	<u>Percentage</u>
	Federal	\$192,720,200	36.1
	State	244,260,300	45.9
	Other	<u>95,724,800</u>	<u>18.0</u>
	TOTAL	\$532,705,300	100.0

Does not include DSH payments and appropriations made to other State agencies.

#### Administration:

Number of FTEs = 834

# Year Eight (October 1, 1989 - September 30, 1990)

**Enrollment:** 319,324 **acute** care members (150,693 AFDC & AFDC/MAO, 39,538 SSI & SSI/MAO, 40,172 MN/MI, 25,934 EAC, 3,187 ELIC, 50,782 SOBRA Children, and 9,018 SOBRA Women), 13,102 ALTCS members. 2,072 persons enrolled in **Healthcare Group**.

#### Program:

#### **Acute Care**

- Autologous bone marrow transplants added October 1, 1989 for Title XIX members. (SB 1348, Chapter 293, Laws of 1989)
- Legislation directed AHCCCS to continue re-evaluating its existing hospital reimbursement system. (SB 1348, Chapter 293, Laws of 1989)
- SOBRA pregnant women, children and infants income limits increased from 100% FPL to 133% FPL effective April 1, 1990. SOBRA was initially raised (SB 1348, Chapter 293, Laws of 1989) to 130% FPL to become effective July 1, 1990, however, federal law raised SOBRA to 133% FPL in the interim, making it necessary to pass State legislation to comply with federal law effective April 1, 1990. (HB 2249, Chapter 27, Laws of 1989)
- Legislation created an Advisory Council on Indian Health Care. (SB 1348, Chapter 293, Laws of 1989)
- 13 Health Plans served AHCCCS members.

## **ALTCS**

- Congress repealed most elements of the Medicare Catastrophic Coverage Act of 1988. Some elements which affected Medicaid remained in place.
- HCFA set HCBS cap at 15% of the EPD population.
- 5 Program Contractors served ALTCS members.

#### **Healthcare** Group

Services expanded to Cochise County in January 1990 and Maricopa County in April 1990.

#### Waivers:

 On February 6, 1990, added a waiver enabling the State to phase in OBRA 89 requirements related to treatment of mental health service needs in the EPSDT program.

Financial:	<u>Source</u>	SFY Expenditures	<u>Percentage</u>
	Federal	\$357,087,200	47.7
	State	267,219,900	35.7
	Other	<u>123,826,500</u>	<u>16.6</u>
	TOTAL	\$748,133,600	100.0

Does not include DSH payments and appropriations made to other State agencies.

- AHCCCS terminates the contract with Deloitte and Touche, a private firm that had been hired to develop the Prepaid Medical Management Information System (PMMIS).
- The federal government started paying "real time" FFP for acute care Health Plan capitation payments.
- Number of FTEs = 888

# Year Nine (October 1, 1990 - September 30, 1991)

**Enrollment:** 383,824 **acute** care members (191,951 AFDC & AFDC/MAO, 44,933 SSI & SSI/MAO, 43,248 MN/MI, 23,129 EAC, 4,023 ELIC, 66,511 SOBRA Children, and 10,029 SOBRA Women), 14,501 **ALTCS** members. 3,817 persons enrolled in **Healthcare Group**.

#### Program:

#### **Acute Care**

- Expansion of SOBRA eligibility from 133% FPL to 140% FPL for pregnant women and infants effective October 1, 1990. (HB 2351, Chapter 333, Laws of 1990)
- QMB eligibility increased to individuals with incomes up to 100% FPL effective January 1, 1991. (SB 1140, Chapter 213, Laws of 1991)
- OBRA 90 mandates adopted: infants retain eligibility for 12 months if mother would be eligible if still
  pregnant; and, children born on or after September 30, 1983 with incomes up to 100% FPL eligible up to age
  18 effective July 1, 1991. (SB 1140, Chapter 213, Laws of 1991)
- 15 Health Plans served AHCCCS members.

#### **ALTCS**

- HCFA set HCBS cap at 18 percent of the total budget for the EPD population.
- A 1991 Laguna Research study showed that long term care costs under AHCCCS were lower than in states with case management services, and that the preadmission screening was better than in many other states.
- 7 Program Contractors served ALTCS members.

#### **Behavioral Health**

- AHCCCS functions in a regulatory role for ADHS which is responsible, by statute, for the provision of behavioral health services to Title XIX eligible persons.
- Phased in behavioral health services (HB 2554, Chapter 334, Laws of 1990) in the acute care program for Title XIX members: 1) under the age of 18 who are SED, effective October 1, 1990; and 2) under age 18 who are not SED, effective on April 1, 1991.

#### **Indian Health Care**

Under terms of a settlement between AHCCCS and IHS: 1) AHCCCS agreed to pay before IHS for services provided to AHCCCS eligible Native Americans who are referred off-reservation for health care services; 2) the Federal government agreed to pay \$2 million for health care services already rendered; and 3) both parties agreed to work towards an improved eligibility process on Arizona's reservations.

#### **Healthcare Group**

• Effective August 1991, the limitation on the number of employees in a company is expanded from 25 to 40 employees. (HB 2077, Chapter 299, Laws of 1991)

#### Waivers:

 Dropped the waiver that exempted the State from federal requirements for timely financial eligibility determination for long term care recipients during the start up of ALTCS.

Financial:	Source	SFY Expenditures	<u>Percentage</u>
	Federal	\$467,687,600	48.6
	State	333,186,800	34.6
	Other	<u>161,248,200</u>	<u>16.8</u>
	TOTAL	\$962,122,600	100.0

Does not include DSH payments and appropriations made to other State agencies.

- Number of FTEs = 923
- In early March 1991, after an extensive test period, PMMIS becomes operational.

## Year Ten (October 1, 1991 - September 30, 1992)

**Enrollment**: 431,633 acute care members (213,592 AFDC & AFDC/MAO, 51,343 SSI & SSI/MAO, 48,553 MN/MI, 21,840 EAC, 4,942 ELIC, 80,663 SOBRA Children, and 10,700 SOBRA Women), 16,688 ALTCS members. 6,190 persons enrolled in **Healthcare Group**.

#### Program:

## **Acute Care**

- Optional income Medicaid children (section 1902(r)(2) of the Social Security Act) up to age 14 added July 1, 1992. (No bill)
- 14 Health Plans served AHCCCS members.

#### **ALTCS**

- A Second Implementation and Operation Report, completed by Laguna Research Associates and released in April 1992, concluded that the ALTCS program demonstrated its ability to set up a network of prepaid, capitated Program Contractors and offered the potential for cost savings.
- HCBS cap set at 25% of the EPD population.
- 7 Program Contractors served ALTCS members

#### **Behavioral Health**

 Behavioral health services are expanded to Title XIX SMI and non-SMI members age 18 through 20, effective October 1, 1991. The BH services delivered to this group are provided through the Health Plans. (SB 1502, Chapter 301, Laws of 1992).

#### **Healthcare Group**

Services expanded to Coconino county in April 1992.

#### Waivers:

- Dropped six waivers that enabled the State to:
  - phase in OBRA 89 requirements related to treatment of EPSDT mental health service needs;
  - exclude home health;
  - provide complete acute care Medicaid coverage to pregnant women during the 60-day period after the end of pregnancy and for the new optional categorically needy group of pregnant women;
  - exempt well baby care and services from co-payments (moved to co-payment waiver);
  - substitute an advisory panel of experts for the Medical Care Advisory Committee; and
  - be exempted from federal regulations requiring that State funding comprise at least 40 percent of the non-federal share of Medicaid expenses.
- 1115 waiver extended until October 1, 1994.

Financial:	<u>Source</u>	SFY Expenditures	<u>Percentage</u>
	Federal	\$646,687,000	53.2
	State	420,450,500	34.6
	Other	<u>149,020,200</u>	<u>12.3</u>
	TOTAL	\$1,216,157,700	100.0

Does not include DSH payments and appropriations made to other State agencies.

- AHCCCS finished as first runner-up from a field of 132 entrants nationwide for the American Healthcare Systems Award given to the most innovative program serving the medically indigent.
- The federal government certifies the PMMIS.
- The Office of the General Counsel is created as a result of Governor Symington's Project SLIM.
- Mabel Chen is named AZ Administrator of the Year by the AZ Administrators Association.
- Number of FTEs = 932

# Year Eleven (October 1, 1992 - September 30, 1993)

**Enrollment:** 451,914 **acute** care members (223,622 AFDC & AFDC/MAO, 57,362 SSI & SSI/MAO, 41,912 MN/MI, 3,406 EAC, 3,430 ELIC, 15,590 CMP, 93,572 SOBRA Children, 11,417 SOBRA Women, 171 State Emergency Services, and 1,432 Federal Emergency Services), 17,886 **ALTCS** members. 9,150 persons enrolled in **Healthcare Group**.

#### Program:

#### **Acute Care**

- On March 1, 1993, AHCCCS began a prospective inpatient hospital reimbursement system based on levels
  of care (tiers) and a hospital-specific cost to charge ratio for covered outpatient care.
- Definition of primary care practitioner expanded to include nurse practitioners and physician assistants.
- Effective April 1, 1993, (and retro to 10/16/90) allogeneic bone marrow transplants covered for Title XIX members. (HB 2508, Chapter 302, Laws of 1992)
- Effective July 1, 1993, persons eligible for state funded only group have to prove citizenship or legal alien status. Undocumented aliens only eligible for emergency services. (HB 2007, Chapter 6, Laws of 1993)
- Effective July 1, 1993, doctor/home visit co-payments increased from \$1 to \$5 for state-only program.
- 15 Health Plans serve AHCCCS members.

#### **ALTCS**

- In April 1993, Laguna Research Associates released an Outcome Report that evaluated acute care and long term care costs, utilization and nursing home quality of care. The report found that acute care costs continued to show savings and that ALTCS costs were less than traditional Medicaid.
- HCBS cap set at 30% of the EPD population.
- 8 Program Contractors served ALTCS members.

#### **Behavioral Health**

 Phased in behavioral health services to: 1) Title XIX seriously mentally ill members age 21 and older enrolled in acute care effective November 1, 1992; and, 2) Title XIX members age 65 and older enrolled in ALTCS effective July 1, 1993.

#### **Healthcare Group**

Services expanded to the remaining 11 Arizona counties effective March 1, 1993.

#### Waivers:

- Dropped the waiver that enabled the State to perform inspection of care on a sample basis.
- Added two waivers that enabled the State to: 1) provide attendant care services on a non-statewide basis for the DD population; and, 2) receive payment for outpatient drugs without complying with the requirements of OBRA 90 pertaining to drug rebate and drug use review.
- On January 6, 1993, the 1115 waiver was extended for a year until September 30, 1994.

Financial:	<u>Source</u>	SFY Expenditures	<u>Percentage</u>
	Federal	\$815,014,000	56.4
	State	470,352,600	32.5
	Other	<u>160,689,600</u>	<u>11.1</u>
	TOTAL	\$1,446,056,200	100.0

Does not include DSH payments and appropriations made to other State agencies.

- Mabel Chen, M.D. appointed as Acting Director on August 1, 1993.
- As a result of Governor Symington's Project SLIM, AHCCCS began outsourcing warehouse, mailroom and copying services in February 1993 and third party liability recoveries in March 1993.
- Number of FTEs = 963

# Year Twelve (October 1, 1993 - September 30, 1994)

**Enrollment:** 443,665 **acute** care members (221,528 AFDC & AFDC/MAO, 62,660 SSI & SSI/MAO, 30,077 MN/MI, 2,182 EAC/ELIC, 13,028 CMP, 99,050 SOBRA Children, 11,290 SOBRA Women, 233 State Emergency Service, and 3,617 Federal Emergency Service), 19,449 **ALTCS** members. 15,535 persons enrolled in **Healthcare Group**.

#### Program:

#### **Acute Care**

- Use of HCFA Common Procedure Coding System mandated effective October 1, 1993.
- The annual AHCCCS Open Enrollment period held from August 8-31, 1994 coincided with the acute care bid process, which elicited more response and interest than any other year. 61,727 open enrollment choices were made and an additional 106,379 AHCCCS members were reassigned to a Health Plan that was available in their service area because their previous plan was not given a contract. In anticipation of this response, AHCCCS instituted the Automated Phone Log and added an additional 11 temporary enrollment sites. This process reduced the traditionally high level of staff stress and improved customer service.
- A record number of bids submitted by county (95) during the RFP process. 42 acute care contracts awarded for the year beginning October 1, 1994. All rural counties have at least two Health Plans.
- 15 Health Plans served AHCCCS members.

#### **ALTCS**

- ALTCS contracts, which incorporated program changes, new monitoring requirements and other information, are renewed for all eight ALTCS Program Contractors.
- In addition to Maricopa and Pima, two new counties were awarded ALTCS contracts, Yavapai and Cochise.
- HCBS cap set at 35% of the EPD population.
- 8 Program Contractors served ALTCS members.

#### Waivers:

- On August 17, 1994, the 1115 waiver was extended for an additional three years until September 30, 1997.
- No change in current waivers.

Financial:	<u>Source</u>	SFY Expenditures	<u>Percentage</u>
	Federal	\$934,712,500	59.4
	State	463,805,800	29.4
	Other	<u>176,404,200</u>	<u>11.2</u>
	TOTAL	\$1,574,922,500	100.0

Does not include DSH payments and appropriations made to other State agencies.

- Mabel Chen, M.D. appointed Director on October 19, 1993 by Governor Fife Symington.
- The AHCCCS Quality Initiative, a total quality management program, is implemented.
- Number of FTEs = 1,015

# Year Thirteen (October 1, 1994 - September 30, 1995)

**Enrollment:** 439,162 **acute** care members (208,698 AFDC & AFDC/MAO, 66,714 SSI & SSI/MAO, 29,215 MN/MI, 1,988 EAC/ELIC, 8,376 CMP, 99,224 SOBRA Children, 12,161, SOBRA Women, 3,479 Family Planning Services, 307 State Emergency Service, 4,180 Federal Emergency Service, 4,820 QMB only), 20,919 **ALTCS** members. 18,781 persons enrolled in **Healthcare Group**.

#### Program:

# Acute Care

- Baby Arizona, a prenatal care program began in Pima (Nov. 1994) and Maricopa (May 1995) counties.
- Members allowed to self-refer for dental services.
- Effective March 22, 1995, added heart, liver and bone marrow transplants for non-Title XIX members and liver transplants for adult Title XIX members. (SB 1253, Chapter 16, Laws of 1995)
- Effective June 1, 1995, Advantage Health and Health Choice merge into Health Choice of Arizona.
- On August 1, 1995, the Family Planning Services Extension Program was implemented. This program
  allows women to continue receiving only family planning services for up to 24 months after losing SOBRA
  eligibility. Services are covered by AHCCCS on a FFS basis.
- 14 Health Plans served AHCCCS members.

#### **ALTCS**

- Developed a new age-specific PAS for the DD population.
- On September 1, 1995, adopted a functional level PAS for ALTCS members who fail the at-risk of
  institutionalization test at redetermination. Persons who pass the new PAS could continue in the
  program and receive HCBS. (SB 1325, Chapter 322, Laws of 1994)
- HCBS cap set at 40% of the EPD population.
- 8 Program Contractors served ALTCS members.

#### **Behavioral Health**

 A risk-based RFP for the provision of Title XIX covered mental health services for eligible children and seriously mentally ill adults was developed during October and awarded to ADHS in December 1994.

#### Waivers:

- Added waivers to:
  - streamline and simplify acute and ALTCS eligibility requirements.
  - adopt a functional PAS for persons enrolled in ALTCS and who subsequently fail the at-risk of institutionalization test at time of redetermination.
  - permits SOBRA newborns to remain Medicaid eligible for the first 12 months after birth without consideration of the mother's continued Medicaid eligibility
  - extend family planning services for women who lose Title XIX SOBRA eligibility.
  - \* provide supported employment services to DD clients eligible for ALTCS transitional.
- AHCCCS is seeking approval of waivers which would:
  - \* permit Medicare/Medicaid dual eligibles four options to for receiving Medicare/Medicaid services.
  - permit AHCCCS, with IHS, to operate a managed care pilot program on-reservation.

Financial:	<u>Source</u>	SFY Expenditures	<u>Percentage</u>
	Federal	\$1,088,906,000	60.3
	State	\$529,650,000	29.3
	Other	<u>\$187,959,000</u>	<u>10.4</u>
	TOTAL	\$1,806,515,000	100.0

Does not include DSH payments and appropriations made to other State agencies.

- In October 1994, two AHCCCS' Quality Initiative teams won the Governor's Award of Excellence.
- On December 6, 1994, the Council of State Governments awarded AHCCCS an Innovation Award.
- Richard Potter, OMC Assistant Director, named Administrator of the Year in June.
- Number of FTEs = 1,061

## Year Fourteen (October 1, 1995 - September 30, 1996)

**Enrollment:** 455,573 **acute** care members (206,478 AFDC & AFDC/MAO, 69,590 SSI & SSI/MAO, 28,529 MN/MI, 2,369 EAC/ELIC, 4,206 CMP, 106,129 SOBRA Children, 11,914 SOBRA Women, 15,358 Family Planning Services, 317 State Emergency Service, 5,335 Federal Emergency Service, and 5,348 QMB Only), 22,350 **ALTCS** members. 20,377 persons enrolled in **Healthcare Group**.

#### Program:

#### **Acute Care**

- In October 1995, a GAO study showed: AHCCCS produced noteworthy cost savings; competitive bidding is an effective tool, and, access to care for AHCCCS members remains high.
- A February 1996 Laguna Research report stated that cumulative cost savings for the AHCCCS program are almost \$500 million through FY93 compared to a traditional Medicaid program.
- Effective July 1, 1996, MN/MI eligibility is denied for Medicare eligible applicants and members who reside in a county where a Medicare HMO operates. An estimated 500 individuals will be affected.
- On September 23, 1996, HCFA presented the Baby Arizona Project with the HCFA Beneficiary Services
  Certificate of Merit for implementing a successful public/private partnership to encourage low-income
  pregnant women to receive early and continuous prenatal care.
- 14 Health Plans serve AHCCCS members.

#### **ALTCS**

- 8 Program Contractors serve ALTCS members.
- On October 1, 1995, the Adult Care Home Pilot program began permitting a limited number of EPD individuals to receive HCBS in an adult home setting.
- Supportive Residential Living Centers added as a permanent setting effective July 20, 1996.

#### **Behavioral Health**

 Effective October 1, 1995, behavioral health services added for Title XIX non-SMI adults age 21 and older enrolled in the acute care program and adults age 21-64 enrolled in ALTCS, resulting in services to all Title XIX members. (SB 1215, Chapter 204, Laws of 1995)

#### **Healthcare Group**

• In June, Healthcare Group recognized as a semifinalist in the 1996 Innovations in American Government Awards sponsored by the Ford Foundation and the JFK School of Government at Harvard University.

#### Waivers:

- Dropped the waiver that allowed AHCCCS to limit adult mental health services to acute conditions only.
- Withdrew Medicare/Medicaid dual eligibles waiver request on March 22, 1996.

Financial	<u>Source</u>	FFY Expenditures	<u>Percentage</u>
Expenditures:	Federal	\$1,239,500,800	65
This is the first year using FFY expenditures	State	489,042,800	25
	Other	<u>197,398,800</u>	<u>10</u>
	TOTAL	\$1,925,942,400	100

Includes DSH payments and appropriations made to other State agencies.

- John H. Kelly appointed as Acting Director on March 25, 1996.
- Richard Potter named Deputy Director in September 1996.
- Gloria Collins, DMS Manager, named AZ Administrator of the Year by the AZ Administrator's Association.
- Major redesign of FFS claims system operational on April 15, 1996.
- Number of FTEs = 1,091

# Year Fifteen (October 1, 1996 - September 30, 1997)

**Enrollment:** 410,854 **acute** care members (176,579 TANF & TANF/MAO, 61,715 SSI & SSI/MAO, 21,126 MN/MI, 1,954 EAC/ELIC, 41 CMP, 106,763 SOBRA Children, 31,093 SOBRA Women, 1,576 Family Planning Services, 216 State Emergency Service, 4,170 Federal Emergency Service, and 5,621 QMB Only), 24,109 **ALTCS** members. 21,147 persons enrolled in **Healthcare Group**.

#### Program:

#### **Acute Care**

- 13 Health Plans served AHCCCS members. During the year, three Health Plans were terminated:
  - \* Arizona Health Concept effective November 30 in Maricopa county. .
  - \* Regional AHCCCS Health Plan effective April 30 in Pinal County.
  - Intergroup Select Health Plan effective May 31 in Maricopa County.
- The AHCCCS Member Survey Report was published. This report summarizes the results of a telephone survey of over 14, 000 acute care members conducted in 1996.
- Effective September 1, applicants at DES may pre-select their Health Plan. Once categorical eligibility is determined, if no plan is selected, the member is auto-assigned to a Health Plan (eliminates 3 day FFS window). Auto-assigned members are notified that they have 10 days to request a plan change.
- Pursuant to federal Welfare Reform legislation, Arizona enacted eligibility legislation for qualified persons and undocumented persons.

#### **ALTCS**

- 8 Program Contractors Health Plans served ALTCS members.
- Effective July 21, instead of an annual PASARR, ALTCS members residing in a NF who have mental illness or mental retardation will be reviewed when the NF reports a significant change in physical/mental condition.

#### **Behavior** Health

 In July, ADHS took over temporary operation of ComCare, the Maricopa County RBHA because a behavioral health emergency was declared by the Governor.

#### Waivers:

- In September, received informal HCFA approval on waiver request to extend AHCCCS through 9/30/98.
- Acting on a 1996 initiative passed by voters, submitted a request to HCFA in May to extend acute care
  Title XIX eligibility to low income adults & children with income up to 100% of the federal poverty level
  (FPL) and to implement a Medical Expense Deduction program for persons with unpaid medical bills.
  Responded to detailed HCFA questions on proposal in August.

Financial	<u>Source</u>	FFY Expenditures	<u>Percentage</u>
Expenditures:	Federal	\$1,220,058,700	60
	State	576,193,700	29
	Other	<u>225,980,100</u>	<u>11</u>
	TOTAL	\$2,022,232,500	100

Includes DSH payments and appropriations made to other State agencies.

- In March 1997, John Kelly is appointed AHCCCS Director.
- Number of FTEs = 1,111

# Year Sixteen (October 1, 1997 - September 30, 1998)

**Enrollment:** 406,376 **acute** care members (142,316 TANF Related MAO, 72,901 SSI & SSI/MAO, 21,365 MN/MI, 1,406 EAC/ELIC, CMP, 120,228 SOBRA Children, 12,591SOBRA Women, 24,528 Family Planning Services, 229 State Emergency Service, 4,668 Federal Emergency Service, and 6,144 QMB Only), 25,511 **ALTCS** members. 14,874 members enrolled in **Healthcare Group**.

## Program:

#### **Acute Care**

- Five-year contracts awarded to twelve Health Plans in nine geographic services areas (GSAs). Two Health Plans, Family Health Plan of NEAZ and Pima Health Plan, received capped contracts. On August 1, the Family Health Plan cap was lifted.
- Effective October 1, Health Plans have responsibility for :
  - members in the 24-month extended Family Planning Services Extension Program;
  - \* claims incurred during Prior Period (time between eligibility effective date and enrollment date);
  - \* compliance with a revised EPSDT Periodicity Schedule (28 visits recommended from 0-20 years)
- Effective January 1998, provide 48-hour stay for normal maternity delivery, 96 hours for cesarean delivery.
- During its fourth year, Baby Arizona becomes available in every county. The percentage of AHCCCS
  eligible women starting care in the first trimester of their pregnancies increased about 2.5 percent per year
  in 1996 and 1997, compared to .5% per year from 1992 to 1995.
- Scanable Member ID cards are issued to all AHCCCS members beginning in October 1998.
- KidsCare, Arizona's Title XXI Children's Health Insurance Program, is implemented on November 1.
- Annual enrollment, previously provided for all members during a period in August, changed to an annual enrollment based on the member's enrollment anniversary date.

#### **ALTCS**

- HCBS cap is set at 45% of EPD population.
- Adult Care Homes become a permanent alternative setting for ALTCS members under a new category of licensure known as "assisting living facilities".

#### **Behavioral Health**

• In September, following a year of ADHS operation of ComCare which resulted from a behavioral health emergency, Value Options is awarded the contract for the Maricopa county RBHA.

#### **Healthcare Group**

• In February, Healthcare Group implemented the Premium Sharing Pilot program in four counties for three years. The program provides health care for low-income persons for a sliding scale monthly premium.

#### Waivers:

 Current waiver expires 9/30/98. A one-year waiver extension was submitted on August 13, 1998. The 100% FPL Waiver, which was submitted in May 1997and is pending approval, includes a 5 year extension of the 1115 Demonstration and Research Waiver.

Financial Expenditures:	Source Federal State Other	FFY Expenditures \$1,271,307,200 618,016,800 239,775,600	Percentage 60% 28% <u>12</u> %
	TOTAL	\$2,129,099,600	100%

Includes DSH payments and appropriations made to other State agencies.

**Administration:** Number of FTEs =1,159

# Year Seventeen (October 1, 1998 - September 30, 1999)

**Enrollment**: 446,242 **acute** care members (133,837 TANF Related MAO, 73,690 SSI & SSI/MAO, 20,248 MN/MI, 372 EAC/ELIC, 21,256 KidsCare, 148,757 SOBRA Children, 13,021 SOBRA Women, 21,903 Family Planning Services, 237 State Emergency Service, 5,956 Federal Emergency Service, and 6,965 QMB Only), 25,511 **ALTCS** members. 11,474 members enrolled in **Healthcare Group**.

#### Program:

## **Acute Care**

- AHCCCS begins preparations for a targeted pilot program on October 1, 1999 using a universal application.
- The Baby Arizona Project completed its 5th year of operation on June 30, 1999. The program, which promotes early access to prenatal care and streamlines eligibility for Medicaid coverage for pregnant women, helped more than 6,200 expectant mothers enroll in AHCCCS Health Plans during Year Seventeen.

#### **ALTCS**

• In November 1998, an ALTCS –related workshop is attended by over 300 persons. Over 95% of the attendees were satisfied with the conference and with the information they received.

#### **Behavioral Health**

• Several independent studies of the five Regional Behavioral Health Authorities are conducted to access children's behavioral health services in Arizona.

#### **KidsCare**

 On November 1, 1998, AHCCCS implemented KidsCare, Arizona's Children's Health Insurance Program (CHIP) which received approval from HCFA on September 18, 1998.

#### Waivers:

Waiver extension expired 9/30/99. New AHCCCS 3-year waiver began October 1, 1999.

Financial	<u>Source</u>	<u>F</u>	FY Expenditures	<u>Percentage</u>
Expenditures (Title XIX)	Federal State Other		1,385,405,391 637,112,823 244,392,735	61% 28% <u>11%</u>
	TOTAL	\$	2,266,910,949	100%
Includes DSH payments and	appropriations made to other State	agencies.		

Financial Expenditures (Title XXI)	Source Federal State	FFY Expenditures         Percentage           9,235,784         58%           6,731,511         42%
	TOTAL	<b>\$</b> 15,967,295 <b>100%</b>

- Phyllis Biedess becomes AHCCCS Director in April 1999.
- Branch McNeal becomes AHCCCS Deputy Director in August 1999.
- Number of FTEs = 1,262

# Year Eighteen (October 1, 1999 - September 30, 2000)

**Enrollment:** 509,054 **acute** care members (180,951 TANF & TANF/MAO, 75,220 SSI & SSI/MAO, 17,194 MN/MI, 489 EAC/ELIC, 28.073 KidsCare, 148,320 SOBRA Children, 11,604 SOBRA Women, 21,138 Family Planning Services, 225 State Emergency Service, 8,067 Federal Emergency Service, and 7,773 QMB Only), 30,003 **ALTCS** members. 11,667 persons enrolled in **Healthcare Group**.

# Program:

#### **Acute Care**

- An April 2000 survey conducted by the Behavior Research Center of 734 households shows that 70 percent
  of households have some degree of familiarity with AHCCCS, a much higher rate than anticipated.
- A fall 1999 survey of 291 dentists who serve AHCCCS members showed that 70% of the providers said they
  had seen major improvements in the previous 12-24 months in the way services were delivered. During that
  period, most Health Plans switched from capitated agreements to fee-for-service payments. Providers felt
  this resulted in "more reasonable" compensation.

#### **ALTCS**

- For the first time since the inception of the ALTCS/EPD program in January 1989, members in Maricopa county will be provided with a choice of Program Contractors effective October 1, 2000. On June 1, 2000, AHCCCS awarded contracts totaling \$290 million annually to 3 Arizona health care companies: Maricopa Long Term Care Plan, Lifemark Health Plans, and Mercy Care Plan.
- In April 2000, HCFA removed the ALTC S program's HCBS cap retroactively to October 1, 1999. The cap
  had been in place since the beginning of the ALTCS program and had been steadily increased. Removal of
  the cap permits the agency to respond to growth in services such as Alternative Residential Living Facilities,
  an increasingly popular option for individuals.
- The 17th Annual Home and Community Based Services (HCBS) conference was hosted from October 31 through November 2, 1999 and 100% of attendees classified the conference "a valuable experience".

#### **Behavioral Health**

 The Psychotropic Medication Initiative began on October 1, 1999 to provide funding to Health Plans to allow Primary Care Providers (PCPs) to prescribe psychotropic medication to members with diagnoses of mild depression, anxiety and Attention-Deficit Hyperactivity disorders.

#### Waivers:

Financial

 HCFA approved a 3-year waiver extension for the period from October 1, 1999 through September 30, 2002 on July 5, 2000.

**FFY Expenditures** 

Percentage

Source

Financiai	<u> 30urce</u>	<u> </u>	i i Experiultures	rercentage
Expenditures	Federal		1,507,442,406	62%
_	State		690,260,622	28%
(Title XIX)	Other		253,048,290	<u>10%</u>
	TOTAL	\$	2,450,751,318	100%
Includes DSH payments and	d appropriations made to other State agencie	es.		
Financial	<u>Source</u>	<u>F</u> I	FY Expenditures	<u>Percentage</u>
Expenditures	Federal		34,696,421	72%
(Title XXI)	State		<u>13,517,417</u>	<u>28%</u>
	TOTAL	\$	48,213,838	100%

- The agency experienced no significant Y2K related problems as a result of extensive planning, preparation, and testing.
- Number of FTEs = 1,269

# Year Nineteen (October 1, 2000 - September 30, 2001)

**Enrollment**: 624,770 **acute** care members (338,977 TANF & TANF/MAO, 88,925 SSI & SSI/MAO, 28,184 MN/MI, 1 EAC, 53,685 KidsCare, 79,515 SOBRA Children, 8,560 SOBRA Women, 16,607 Family Planning Services, 217 State Emergency Service, 9,146 Federal Emergency Service, and 953 QMB Only), 32,720 **ALTCS** members. 10,706 persons enrolled in **Healthcare Group**.

# Program:

#### **Acute Care**

- In November, Arizona voters approved Proposition 204, the Healthy Arizona Initiative, which expanded
  eligibility under AHCCCS to 100% of the federal poverty level (FPL). In January 2001, the Centers for
  Medicare and Medicaid Services (CMS) approved AHCCCS' waiver request to expand eligibility to 100% of
  the FPL and eliminate prior quarter coverage to new enrollees in both the acute care and ALTCS program.
- In the spring of 2001, AHCCCS initiated Medicaid in the Public Schools (MIPS) to reimburse school
  districts for services provided to Medicaid-eligible students in special education classes. AHCCCS
  contracted with Arizona Physicians IPA to handle the school districts claims. Public schools, charter
  schools not associated with a school district and the Arizona School for the Deaf and Blind are eligible.

#### **ALTCS**

 The National Health Care Purchasing Institute honored AHCCCS with the National Health Care Purchasers Award for Public Sector Purchasers for awarding three contracts for long term care in Maricopa County. Prior to these contracts, only Maricopa Long Term Care Plan had a contract to deliver services to the more than 10,000 elderly or physically disabled ALTCS members in the county.

#### **Behavioral Health**

• In June 2001, Judge Roll of the United States District Court, District of Arizona granted final approval to the proposed JK settlement agreement (No. CIV 91-261 TUCJMR). The term of the agreement is until 2007. The obligations of AHCCCS under this settlement agreement center on the delivery of services to children and families according to a set of principles aimed at providing timely, accessible, culturally appropriate services which are designed to aid children to achieve success in school, live with their families, avoid delinquency, and become stable and productive adults.

#### Waivers:

Financial

• On January 18, 2001, CMS approved AHCCCS' request to expand eligibility to 100% of the FPL for the acute care program and waive the requirement to provide prior quarter coverage to new enrollees in both the acute care and ALTCS program.

Source

**FFY Expenditures** 

**Percentage** 

Expenditures (Title XIX)	Federal State Other		1,804,030,465 742,042,550 <u>282,830,544</u>	64% 26% <u>10%</u>
Includes DSH payments and	TOTAL appropriations made to other State agencies.	\$	2,828,903,559	100%
Financial	Source	<u>F</u>	FY Expenditures	<u>Percentage</u>
Expenditures	Federal State		56,505,943 18,449,444	75% <u>25%</u>
(Title XXI)	Sidio		10,440,444	2570
	TOTAL	\$	74,955,387	100%

- Number of FTEs = 1,330
- In May 2001, The National Health Care Purchasing Institute honored AHCCCS with the National Health Care Purchasers Award for Public Sector Purchasers for awarding three contracts for long term care in Maricopa County.

# Year Twenty (October 1, 2001 - September 30, 2002)

**Enrollment**: 791,655 acute care members (447,314 TANF & TANF/MAO, 95,277 SSI & SSI/MAO, 86,447 AHCCCS Care, 3,825 MED, 47,542 KidsCare, 74,425 SOBRA Children, 8,801 SOBRA Women, 8,794 Family Planning Services, 16 Breast and Cervical Cancer, 2,042 State Emergency Service, 15,936 Federal Emergency Service, and 1,236 QMB Only), 35,645 **ALTCS** members. 13,147 persons enrolled in **Healthcare Group**.

#### Program:

 In October 2001, AHCCCS implemented a Universal Application to simplify the eligibility process for individuals and families. Users of the Universal Application include the general public, eligibility staff, hospitals, advocacy groups, community-based organizations and other agencies.

#### **Acute Care**

- On January 1, 2002, AHCCCS began coverage of breast and cervical cancer treatment services for eligible women an optional Medicaid coverage group created by the Breast & Cervical Cancer Prevention and Treatment Act.
- In February 2002, the Office of Inspector General (OIG) published and released audit results on End Stage Renal Disease Services performed by the AHCCCS Office of Program Integrity (OPI). The audit, part of the OIG's State Partnership Program identified nearly \$3.4 million in potential overpayments to dialysis providers and noted that AHCCCS had taken significant steps to recover overpayments and install more effective claims' edits.

#### **ALTCS**

- On October 1, 2001, initiated the first Annual Enrollment Choice transition for approximately 2,000 ALTCS members in Maricopa County.
- Effective November 1, 2001, all ALTCS EPD Program Contractors were required to use a Uniform Acuity Assessment Tool to evaluate SNF residents. The uniform tool is designed to create consistency in assessment and uniformity in level of acuity determination.

#### **Behavioral Health**

• On November 1, 2001, as part of JK settlement agreement, the first annual action plan was submitted to the plaintiff's counsel.

#### Waivers:

Arizona's Health Insurance Flexibility and Accountability (HIFA) waiver was approved in December,
 2001. In May 2002, AHCCCS established an interdivisional HIFA implementation team to implement the HIFA waiver by January 1, 2003.

Financial	<u>Source</u>	FFY Expenditures	<u>Percentage</u>
Expenditures	Federal	2,163,509,709	64%
-	State	757,277,707	23%
(Title XIX)	Other	<u>440,417,292</u>	<u>13%</u>
	TOTAL	\$3,361,204,707	100%
Includes DSH payments and appropriations made to other State agencies.			
Financial	<u>Source</u>	FFY Expenditures	<u>Percentage</u>
Expenditures	Federal	58,516,647	74%
(Title XXI)	State	<u>20,834,857</u>	<u>26%</u>
	TOTAL	\$79,351,504	100%

- Number of FTEs = 1.341
- The first Sunset Audit on the AHCCCS' program completed by the Arizona Auditor General found that the agency has met its overall objective and purpose.

# Year Twenty-One (October 1, 2002 - September 30, 2003)

**Enrollment:** 925, 345 acute care members (498,485 TANF & TANF/MAO, 103,893 SSI & SSI/MAO, 106,800 AHCCCS Care, 3,963 MED, 50,705 KidsCare, 71,471 SOBRA Children, 8,794 SOBRA Women, 6,950 Family Planning Services, 34 Breast and Cervical Cancer, 0 State Emergency Service, 62,576 Federal Emergency Service, and 904 QMB Only), 38,092 ALTCS members. 11,250 persons were enrolled in Healthcare Group.

#### Program:

- In January 2003, eligibility was established for parents of SCHIP children with income up to 100% FPL.
- A new interactive interviewing eligibility system, AHCCCS Customer Eligibility (ACE), was rolled out for the ALTCS population.

## **Acute Care**

- Commenced and completed the Request for Proposal process for the Acute Care program contract effective October 1, 2003 through September 30, 2006.
- Revised Acute Care, Children's Rehabilitative Services and Children's Medical and Dental Health contract language to adhere to the Balanced Budget Act.

Revised ALTCS EPD and DDD contract language to adhere to Balanced Budget Act.

#### **Behavioral Health**

On November 1, 2001, as part of JK settlement agreement, the first annual action plan was submitted to the plaintiff's counsel.

#### Waivers:

- No waivers were submitted.
- The Operational Protocol for the HIFA waiver was submitted in 2003.

Financial	<u>Source</u>	FFY Expenditures	<u>Percentage</u>
Expenditures	Federal	3,109,669,475	70%
-	State	928,285,934	21%
(Title XIX)	Other	<u>388,171,070</u>	<u>9%</u>
	TOTAL	\$4,426,126,479	100%
Includes DSH payments and a	appropriations made to other State a	agencies.	
Financial	<u>Source</u>	FFY Expenditures	<u>Percentage</u>
Expenditures	Federal	186,652,834	77%
(Title XXI)	State	<u>55,494,867</u>	<u>23%</u>
	TOTAL	\$242,147,701	100%

- Number of FTEs = 1,538 (includes 233 positions resulting from the Prop 204 expansion of eligibility)
- During the fiscal year, the number of FTEs was reduced to 1,473

# Year Twenty-Two (October 1, 2003 - September 30, 2004)

**Enrollment:** 986,979 **acute care** members (531,585 TANF & TANF/MAO, 111,792 SSI & SSI/MAO, 113,411 AHCCCS Care, 3,966 MED, 48,169 KidsCare, 75,409 SOBRA Children, 9,257 SOBRA Women, 7,313 Family Planning Services, 84 Breast and Cervical Cancer, 73,163 Federal Emergency Service and 1,144 QMB Only); 39,987 **ALTCS** members; 11,734 **Healthcare Group** members.

#### Program:

#### **Acute Care**

 Premiums were imposed for KidsCare enrollees with household income between 100% and 150% FPL on July 1, 2004.

#### **ALTCS**

ALTCS EPD and DDD contract language was revised to adhere to the Balanced Budget Act.

#### **Behavioral Health**

 On July 1, 2004, ADHS awarded the Maricopa County Regional Behavioral Health Contract to ValueOptions. The remaining geographic service area contracts are in the RFP process for new contracts to be awarded for the CYE 2006.

#### Waivers:

No new waivers were approved.

Financial	<u>Source</u>	<u>FFY Expenditures</u>	<u>Percentage</u>	
Expenditures	Federal	3,603,089,958	70%	
(Title XIX)	State	1,232,292,347	24%	
(Tido XiX)	Other	<u>287,042,908</u>	<u>6%</u>	
	TOTAL	\$5,122,425,213	100%	
Includes DSH payments and appropriations made to other State agencies.				
Financial	<u>Source</u>	FFY Expenditures	<u>Percentage</u>	
Expenditures	Federal	258,894,945	77%	
(Title XXI)	State	<u>76,936,305</u>	<u>23%</u>	
	TOTAL	\$335,831,250	100%	

#### Administration:

Number of FTEs = 1,472.7 (includes 202 positions resulting from the Prop 204 expansion of eligibility)

# Year Twenty-Three (October 1, 2004 - September 30, 2005)

**Enrollment:** 1,055,229 **acute care** members (527,472 TANF & TANF/MAO, 123,679 SSI & SSI/MAO, 113,332 AHCCCS Care, 4,665 MED, 50,929 KidsCare, 87,112 SOBRA Children, 9,276 SOBRA Women, 7,731 Family Planning Services, 90 Breast and Cervical Cancer, 73,820 Federal Emergency Service and 2,035 QMB Only); 41,634 **ALTCS** members; 11,734 **Healthcare Group** members; 13,454 HIFA Parents.

#### **Program:**

## **Acute Care**

 Premiums were imposed for KidsCare enrollees with household income between 100% and 150% FPL on July 1, 2004.

#### **ALTCS**

ALTCS EPD and DDD contract language was revised to adhere to the Balanced Budget Act.

#### **Behavioral Health**

 On July 1, 2005, ADHS awarded the Regional Behavioral Health Contracts for counties other than Maricopa. These awards included Community Partnership of Southern Arizona (CPSA) 3 covering Cochise, Greenlee, Graham and Santa Cruz counties; CPSA 5 covering Pima County; Cenpatico Behavioral Health of Arizona 4 covering Gila and Pinal counties; Cenpatico Behavioral Health of Arizona 2 covering La Paz and Yuma counties; and Northern Arizona Regional Behavioral Health Authority (NARBHA) covering the Northern Arizona counties of Apache, Mohave, Navajo, Coconino, and Yavapai.

#### Waivers:

No new waivers were approved.

Financial	<u>Source</u>	FFY Expenditures	<u>Percentage</u>
Expenditures	Federal	4,057,940,384	<u>69</u> %
(Title XIX)	State	<u>1,851,432,572</u>	<u>26</u> %
(Tido Xix)	Other	<u>305,604,207</u>	<u>5%</u>
	TOTAL	<u>\$5,909,372,956</u>	100%
Includes DSH payments and a	ppropriations made to other State	agencies.	
Financial	<u>Source</u>	FFY Expenditures	<u>Percentage</u>
Expenditures	Federal	<u>198,024,238</u>	77%
(Title XXI)	State	<u>58,420,019</u>	<u>23%</u>
	TOTAL	\$ <u>256,444,257</u>	100%

#### Administration:

Number of FTEs = 1,472.7 (includes 202 positions resulting from the Prop 204 expansion of eligibility)